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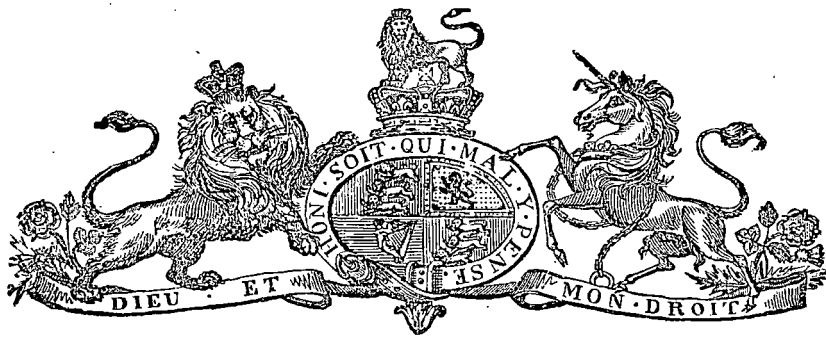
TASMANIA.

LEGISLATIVE COUNCIL.

REFORMATORIES.

MEMORANDUM OF THE PROPORTION OF OFFICERS TO
CHILDREN.

Laid upon the Table by Mr. Whyte, and ordered by the Council to be printed,
October 5, 1867.



MEMORANDUM of the Proportion of Officers, &c. to Children in the Reformatories of Great Britain and Ireland, &c.

Number of Officers, &c.	Number of Children.	Proportion.	AUTHORITY AND REMARKS.
488	4487	Say 1 to 9 $\frac{1}{10}$	The Inspector's Report of English and Scotch Reformatories for 1865; Rev. Sydney Turner. Less than one-tenth (1-10th) of the children were under 10 years old, the remainder ranging from 10 to 18.
8	49	1 to 6	Hants, Tutton near Eling. N.B. All the 24 English Reformatories with less than 49 inmates, except 5, had above the average number of officers.
7	52	1 to 7 $\frac{1}{2}$	Manchester and Salford, Blackley.
8	61	ditto	Castle Howard, Yorkshire.
8	62	1 to 8	Bleasdale, Garstang, North Lancashire.
8	62	ditto	Stoke Farm, Broomsgrove.
9	68	1 to 7 $\frac{1}{2}$	Weston, near Leamington, Warwickshire.
9	70	1 to 8	Liverpool Farm, Newton near Warrington.
9	75	1 to 8 $\frac{1}{2}$	Saltley, near Birmingham.
10	90	1 to 9	Kingswood, near Bristol.
19	147	1 to 7 $\frac{1}{2}$	St. Bernard's, near Leicester. This Catholic Reformatory, formerly so unsuccessful, had in 1858 only 23 Officers to 301 boys, <i>i.e.</i> 1 to 13; and the cost per head per annum was only £16 4s. Since then the Officers and food supplies have been increased, so that the cost per head rose to £20 2s. 3d. in 1865. The cost of food per annum for each being £8 1s. 6d. Only one other Boys Reformatory in England and Scotland had a higher food cost, <i>i.e.</i> Warminster, £8 6s. 4d. Nevertheless at the Irish Catholic Reformatory, at Glencree, County Wicklow, the cost of food per head in 1865 was £8 19s. 10d. Most of the Catholic Reformatories in England censured by the Inspector for their want of success had too few Officers, and too small an expenditure on food, &c. The Irish Catholic one, so eminently successful, had in both respects a much better allowance.
17	207	1 to 12 $\frac{1}{4}$	Market Weighton, Yorkshire. This Catholic Reformatory was one of those censured by the Inspector for its high death rate, and attention directed to more food and clothing. The total cost per head was lower than the average. Cost of food, considerably below the average.
30	241	1 to 8	Red Hill, Surrey. This Institution, now so successful, in 1858 had only 17 Officers to 263 boys, or 1 to 15 $\frac{1}{2}$, nearly half the present proportion. The food supplied in 1865 cost £7 16s. 4d. per head, being £2 4s. 6d. more than at Market-Weighton, and £1 6s. 7d. more than the average of all the boys Reformatories in England.
10	114	1 to 11 $\frac{1}{2}$	Brook-Green, Hammersmith. This Catholic Reformatory was censured by the Inspector. No Reformatory in England, with more than 100 inmates, had so small a total cost per head. The cost of food, too, was £1 7s. 9d. less than Red Hill, and £1 17s. 9d. less than at St. Bernard's.
14	162	1 to 11 $\frac{3}{4}$	Parkhead, Glasgow, (Catholic.) Total cost per head was only £14 1s. 7d. Food per head £4 18s. 11d. The Inspector censured this establishment also, and stated "that more attention to clothing and food would probably do much to reduce the death rate to a lower figure."
48	261	1 to 5 $\frac{1}{2}$	Duke-street, Glasgow, (Protestant.) Total cost per head, £21 11s. 11d. Food cost, £5 14s. 3d., being 15s. per head more than its Catholic neighbours above. But this Reformatory in 1858, with 412 boys had only 20 Officers, but little more than one-fourth of its proportion in 1865. The total cost was only in 1858, £13 15s. per head, or about one-third less than in 1865.
14	98	1 to 6 $\frac{1}{2}$	Arno's Court, Bristol, (Catholic Girls). Censured by the Inspector. Total cost and food cost both below the English girls average and death rate very much the highest.

Number of Officers, &c.	Number of Children.	Proportion.	AUTHORITY AND REMARKS.
6	66	Say 1 to 11	Red Lodge, Bristol, (Protestant). Managed by the celebrated Miss Carpenter. Had a total cost and food cost less than Arnos Court.
3	17	1 to 5½	Toxteth Park Reformatory, (Girls), at Liverpool had the highest totals both general and for food, <i>i.e.</i> £28 15s. 2d. and £9 1s. 10d.
10	74	1 to 7½	Parliamentary Row, Glasgow, (Protestant Girls). Total cost per head, £17 2s. 4d. Food cost, £8 16s.
11	90	1 to 8½	Dalbeth, Glasgow, (Catholic Girls). Total cost, £2 0s. 2d. less than their neighbours above. Food cost, £2 15s. 6d. less.
Average	of all	1 to 8½	<i>Inspector Murray's "Report for Irish Reformatories," 1865.</i>
27	264	1 to 10	Glencree, County Wicklow, (Catholic Boys.) Total cost per head, £20 8s. 8½d. Food cost, £8 19s. 10d., being 13s. 6d. more per head than the highest English Reformatory.
14	151	1 to 10½	Upton, County Cork, (Catholic Boys). Total cost, £18 5s. 0½d. Food cost, £7 7s. 4½d.
4	38	1 to 9½	Malone, Belfast, (Protestant Boys). Total cost, £26 3s. 4½d. Food cost, £7 0s. 10d.
2	32	1 to 16	Reheboth Place, Dublin, (Protestant Boys). Total cost, £22 15s. Food cost, £7 3s.
7	47	1 to 7	Sparks Lake, Monaghan, (Catholic Girls). Total cost, £17 3s. 2d. Food cost, £6 17s. 7d.
6	41	ditto	High Park, Drumcondra, near Dublin, (Catholic Girls). Total cost, £19 17s. 11d. Food cost, £8 6s. 10d.
7	34	1 to 5	St. Joseph's Limerick, (Catholic Girls.) Total cost, £18 4s. 2½d. Food cost, £7 6s. 3d.
2	15	1 to 7	Cork-street, Dublin, (Protestant Girls.) Total cost, £25 16s. 10d. Food cost, £6 1s. 10d.
3	6	1 to 2	Ballinasloe, County Galway, (Catholic Girls.) Total cost, £29 19s. 6½d. Food cost, £9 15s.
			<p>The average total cost for the nine Irish Reformatories was £22 1s. 6½d., while England was only £19 13s. 7½d. Scotland, £17 1s. 7d. The cost per head per annum for food, averaged, Ireland, £7 13s. 1½d. England, £6 11s. 7d. Scotland, £5 19s. 10d. (The English and Scotch total average together for 1866 it appears has risen to £21 1s. 0½d. per head.) Deaths in Ireland in 1865 were only 3 per 1000, but in England and Scotland conjoined, more than double that rate. In 1866, seven (7) per 1000. "Re-convictions after discharge" were in Ireland, 3 out of 103, in 1865. In England and Scotland, 11½ per cent. Scotland alone, however, had a much smaller proportion than England. (In 1866, boys, England and Scotland, 14 per cent., girls 8 per cent., average of both, 11 per cent.)</p>
			<p>To Ireland, therefore, is due the credit of being the most successful in the reformation of its juvenile as well as its adult delinquents. And this end has been attained not by parsimony or severity, and at the expense of health and life, but the contrary.</p>
			<p>From the statistics shown, we may fairly infer that a numerous trained staff of officers (principally religiously devoted to the duty, and costing a much smaller portion of the total cost than in England and Scotland), together with food supplies on a more liberal scale than in Great Britain, have been the great agents in working out so gratifying a result.</p>
57.	570	1 to 10	<p>The printed "Report of the North Surrey District Pauper School" at Anerley, near the Crystal Palace, for 1860, has these proportions, 13 of the officers being non-resident. It is, I believe, a fair sample of all the District Pauper Schools. The children are admitted from 3 years old, and kept until 16. They are taught agriculture, horticulture, and various handicrafts, military and naval drill, and music. They have a good band. The average cost of the District Pauper Schools was upwards of £20 (<i>see</i> Blue Book, "Education of Pauper Children"). The food cost and clothing of the North Surrey in 1860 was at the rate of 3s. 3d. per head per week, or £9 9s. per annum (no doubt it cost more in 1865-6), which is 12s. 3½d. less than the average for the English Reformatories, boys and girls in 1865. The Table at page 55 of the Queen's Asylum Commission Report estimates the cost of food at contract prices at 2s. 6½d. per head per week, or £6 13s. 0½d. per annum, but as the milk supplied by the farm is arbitrarily valued at 3d. per pint, while its cost of production was less than ½d., this calculation is too high. The more liberal Diet Scale proposed by "E. S. Hall," page 59, calculated at its real cost, amounts to only about 3½d. per day, 1s. 10½d. per week, or £4 18s. 7d. per annum; say £1 10s. to £2 less than at the North Surrey, in 1860. On the other hand the increased cost of a staff of officers, &c., at the Queen's Asylum, in proportion to those at the North Surrey will augment the cost considerably. The recommendation of the Commissioners to reform the Queen's Asylum on the model of the "District Pauper Schools" is good, but the inference drawn that it would lead to a considerable reduction in the expenditure is incorrect. In the 26 years since Dr. Kaye (now Sir J. Kaye Shuttleworth, Bart.) wrote, the principles and practice of the management of children has much advanced. Miss Corlett's Papers, p. 343, "Social Science Transactions 1861," affords much information on the condition</p>

Number of Officers, &c.	Number of Children.	Proportion.	AUTHORITY AND REMARKS.
			and management of District Pauper Schools, but scarcely accords with the Commissioners' view of the subject. See also "Education of Pauper Children, by E. Carleton Tuffnell." Social Science Transactions, 1862.
7	40	Say 1 to 6	Bachtelen, Canton of Berne, Reform School. Children aged 6 to 15.
6	30	1 to 5	Carra Rural School, Canton of Geneva. Aged 7 to 18 or 19. Food cost per day 5d.
14	130	1 to 9	Petit Bourg, Evry sur Seine, France. Boys 8 years old and upwards.
—	—	1 to 6	Rauhe-Haus near Hamburg. This Institution, like Mettray, has a training school attached for the education of Officers in the management of such like establishments.
106	750	1 to 7	St. Nicholas, Paris, 1844.
80	682	1 to 8½	Mettray, near Tours, France. In 1849 when visited by an official from the Belgian Government (M. Dupetiaux) the proportion of officers to children was 1 to 7. Moreover, there were then 12 pupils (at other times as many as 25) in the preparatory or training schools for foremen, free youths 16 to 21 years, who all assisted in managing the criminal "Colons." <p>At the visit of Lord Leigh, the food was stated to cost 4½d. per diem. M. D. Hill, Esq., (late Recorder of Birmingham) says the gross cost of a boy was £20 per annum. Lord Brougham, Rev. Sydney Turner, Robert Hall, Recorder of Doncaster, and M.P. for Leeds, and most of the modern philanthropists have eulogised this Establishment. It has served as a model for numerous similar institutions since established in Europe and America. Many persons, not conversant with the history of Institutions of this kind, are under the impression that they are altogether self-supporting. Mettray has made the nearest approach to such a result, which is a little more than one-third of the total cost. Red Hill, the most successful in this respect in Great Britain and Ireland, in 1865 made industrial profits averaging £4 14s. 7½d each boy, being about one-fourth of the total cost. At Kingswood, near Bristol, (1866), about £5 per head is said to have been made. The average for all the Reformatories in Great Britain in 1865, however, was only about one-eighth of their cost.</p>
		1 to 13½	Reform Schools, United States America. Cost per head, say £21 to £30.
		1 to 10	Asylum and Farm School, Boston.
		1 to 8½	House of Refuge, St. Louis.
			The authority for the last 9 Institutions is chiefly Dr. Barnard's American Journal of Education, vol. iii: Supplement to No. 9, a valuable repertory of information on this subject.
10	50	1 to 5	Industrial Farm School proposed for Hobart Town, August, 1867. Estimated cost per head, total £28 8s. Food cost estimated at £8 per head per annum.

E. SWARBRECK HALL.

EXTRACTS from Mr. JAMES ALLEN's Evidence in the Queen's Asylum Commission Report, and Examination thereof by E. SWARBRECK HALL.

1. Industrial Schools and Reformatories in Great Britain and Ireland at the end of 1865.

<i>Mr. ALLEN's Statements. p. 41-42.</i>		<i>Mr. E. S. HALL's Corrections.</i>	
Number of Schools	74 *	65 *	English and Scotch. Inspector Rev. Sydney Turner's Report for 1865.
Number of children in them	5542 *	9 *	Irish. Inspector P. J. Murray's Report, 1865.
Total expenditure	£ 109,345 0 0	4915	English and Scotch - } 5543
Contributed by Government	£ 74,518 0 0	628	Irish - - - - - } £ s. d.
		£ 96,888 5 9	English, &c.
		£ 64,619 9 7	English, &c. - - - - - } 74,503 13 2
		£ 9,884 3 7	Irish - - - - - }
		£ 2,479 19 4	By parents.
		£ 10,697 5 9	Subscriptions, Legacies, &c.
		£ 9,613 13 3	From Rates.
		£ 1,024 11 6	Voluntary Associations.
		£ 1,399 15 3	Payments for inmates.
		£ 10,011 7 2	Balance of profit on Industrial Departments.
Cost per head	19 8 0	19 12 3	English Average - - - - - £ s. d.
			Scotch average - - - - - 17 1 7
			Irish average - - - - - 22 1 6½
			Glasgow (boys) - - - - - 21 11 11
			Red Hill (English) - - - - - 20 18 5
			Upton, County Cork (Catholic) 20 15 1
			Belfast (Protestant) - - - - - 26 3 4½

2. Orphan Asylums, Victoria, 1865. Archer's Statistics, pages 100-102.

Number of Schools	4	5
Number of children	820	483 6
Total expenditure	£ 16,367 0 0	£ 16,367 1 4
Contributed by Government	£ 9114 0 0	£ 9114 0 6
Cost per head, say	19 11 0	33 17 8½
Buildings	£ 3604 0 0	£ 3304 16 5
Cost per head, after deducting Buildings	15 11 0	27 0 10½

3. Industrial Schools, Victoria, 1865. Archer's Statistics, page 215, and Addenda.

Number of Schools	3	6	
Number of children	1086	921½	
Total expenditure	£ 14,643 0 0	£ 23,829 8 1	
Cost per head, say	18 0 0	25 17 5½	
The whole contributed by Government.	..	272 3 6	Other sources.

4. Randwick Asylum at the end of 1866. Report for 1866.

Number of Schools	1	1	
Number of children	642	593	Daily average for the year. p. 66.
Total expenditure	£ 10,844 0 0	£ 10,894 9 4	
Contributed by Government	£ 7526 0 0		
Cost per head, say	16 12 0	18 7 5½	

5. The Queen's Asylum at the end of 1866. Principal's Report for 1866.

Number of Schools	1	1	
Number of children	445	511	Daily average for the year.
Total expenditure	£ 11,650 0 0	£ 11,656 10 11	Gross.
		9988 3 4	Nett.
		9424 3 2	See p. 90, Table P., Commissioners' Report.
Cost per head, say	23 6 0	18 8 10½	

Salaries, &c.

Industrial Schools, Victoria	£ 7176 0 0	£ s. d.	
Queen's Asylum, Tasmania, 1866	£ 3734 0 0	£ 3739 15 8	I have not the means of checking the accuracy of this; but, divided by 921 children, amounts to £7 15s. 8½d. each. Divided by 511 children amounts to £7 6s. 4½d., being in favour of the Queen's Asylum by 9s. 4½d. on each inmate.

* These are Reformatories only.