

### Parliament of Tasmania

### **LEGISLATIVE COUNCIL**

### **SELECT COMMITTEE**

### **PUBLIC DISCUSSION PAPER ON**

**Adequacy of Current Transport Services** 

### **ISLAND TRANSPORT SERVICES**

### **Members of the Committee**

Hon Tania Rattray-Wagner MLC (Chair)
Hon Ruth Forest MLC

Hon Greg Hall MLC Hon Paul Harriss MLC

Secretary: Dr Colin Huntly

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GEOFFREY GABRIEL

### INTRODUCTION

### APPOINTMENT AND TERMS OF REFERENCE

The Select Committee on Island Transport Services was appointed by Order of the Legislative Council on Wednesday, 10 June 2009 with power to send for persons and papers, and with leave to adjourn from place to place, to inquire into and report upon transport services to King Island, the Furneaux Group and Bruny Island, with particular reference to:

- (1) the adequacy of existing transport service arrangements;
- (2) the impact of existing transport service arrangements including the associated infrastructure on the community, business and industry:
- the identification of strategies and options to enhance the level of (3) service: and
- (4) any other matters incidental thereto.

### PROCEEDINGS TO DATE

Advertisements were placed in the three regional daily newspapers on Saturday, 20 June 2009, and in the King Island Courier, the Bruny Island News and the Flinders Island News at the next available publication date, and called for submissions and evidence regarding the Committee's full terms of reference, with a closing date for submissions on Friday, 24 July 2009.

To date, the Committee has received 42 written submissions, has held one day of public hearings on Bruny Island, and one day of public and private hearings in Hobart.

The Committee will hold public hearings on King Island on Tuesday, 4 November 2009 and on Flinders Island on Wednesday, 5 November 2009.

### THIS PUBLICATION

The small sample of print media commentary relating to Island transport issues included at Appendix A to this paper suggests to this Committee that there is a genuine public interest in the issues raised in the Order of Reference.

Island transport services are relevant to the entire Tasmanian community. The relevance to those residents who live and work on our islands is obvious and, as such the Committee is taking care to consult closely with those communities. However, as recent events have highlighted, the quality and accessibility of adequate systems of transportation to and from our Island communities is very much of relevance to each and every Taşmanian.

The livelihoods of individuals and companies on the smaller islands and on the main island very much depend on optimal systems of transportation. Given that the State Government has an overarching responsibility to provide minimum infrastructure to all Tasmanians, in a financial sense at least, the entire community has a stake in ensuring the most effective and efficient provision of such infrastructure.

Since the Committee commenced its enquiries, there have been changes in the public debate concerning island transport services. In order to ensure that the inquiry retains maximum relevance, the Committee has decided to issue this Public Discussion Paper regarding the provision of adequate, affordable transportation systems to and from the Islands.

### **BRUNY ISLAND**

As noted above, the Committee held one day of public hearings on Bruny Island on Thursday, 1 October 2009. The transcripts of those hearings are available on the Parliament of Tasmania Website at:

http://www.parliament.tas.gov.au/ctee/Council/isltransport.htm

### **FURNEAUX GROUP OF ISLANDS**

As noted above, the Committee is yet to hold public hearings on Flinders Island. However, in recent weeks there has been a large amount of public comment about current minimum shipping service provision to and from the Island. A copy of the Deed of Agreement Between the Transport Commission, Southern Shipping Co Pty Ltd and Mr Geoffrey Gabriel is reproduced at Appendix B.

The Committee had expected to hear from the Managing Director of Southern Shipping Co Pty Ltd, Mr Geoffrey Gabriel at a public hearing in Hobart on Friday, 2 October 2009. Mr Gabriel advised the Committee on Thursday, 1 October 2009 that he was too ill to attend the following day.

### **Public Debate**

The Committee notes media reports at Appendix A (p12), that TasPorts suspended Southern Shipping's licence on Thursday, 1 October 2009 for non-payment of berthing fees. On learning of this matter, the Committee requested a briefing on Friday, 2 October 2009 from senior officials from the Department of Infrastructure, Energy and Resources. The Committee was grateful to these officials for their availability at extremely short notice.

The information received was helpful in obtaining an overview of the history and structure of the service contract between the Transport Commission (on behalf of the Minister for Infrastructure). However, the Committee formed the view that the briefing left a number of questions unanswered, especially with respect to the operation of the contract. As a consequence, the Committee has subsequently undertaken its own further inquiries.

### **Committee Inquiries**

The first inquiry made by the Committee was to obtain a commercially available credit report on Southern Shipping. The information revealed by this basic inquiry was of such concern that the Committee resolved to obtain a legal opinion concerning the operation of the service contract. That legal Opinion, which was produced by Mr Colin Adams, partner in charge of the commercial litigation section of Page Seager Lawyers in Hobart, is reproduced in full at Appendix C to this paper.

The questions posed to Mr Adams were as follows:

- a) Under what circumstances can the Transport Commission activate its powers of financial inspection at subclauses 6.1 (g)(h) and (i) of the "Deed of Agreement" dated 18 July 2007 (the "Deed")? For example, does the Deed anticipate that such powers will only be exercised in the event of an actual, or apparent, breach of the Deed?
- b) Are the powers of financial inspection under the Deed, referred to in question 1 above, limited in any way? If so, to what extent? For example. Are the entire financial affairs of SSC reviewable?
- c) By reference to subclause 17.3 (e), as read within the context of the Deed as a whole, what conduct of Southern Shipping Co Pty Ltd (if any), would place a reasonable debtor or creditor on notice that the company may be trading while insolvent, or be unable to pay its debts as and when they become due?

The Committee has resolved to make this information public, in order to inform public debate, and to give further opportunities for concerned individuals and organisations to make a contribution to the Committee's inquiry.

The key issues pertaining to the current shipping service contract, in relation to the Furneaux Group of Islands that have been raised at this point in the inquiry can be summarised as follows:

### **Questions Arising**

 Does the Deed in its present terms, adequately meet the reasonable requirements for basic transport infrastructure for the people and businesses of the Furneaux Group of Islands?

- Does the service provision under the Deed represent quality and value for money for the people of Tasmania?
- Is the Deed of Agreement Between the Transport Commission, Southern Shipping Co Pty Ltd and Mr Geoffrey Gabriel adequately drafted in its own terms as a commercial agreement for the delivery of community service obligations?
- In terms of prudent standards of commercial practice and by reference to the terms of the Deed of Agreement Between the Transport Commission, Southern Shipping Co Pty Ltd and Mr Geoffrey Gabriel, has the Transport Commissioner made appropriate use of their powers of financial inspection at Clause 6.1 of the Deed?
- Did the Transport Commissioner give their consent for the Southern Shipping vessels to become encumbered in favour of the Commonwealth Bank of Australia on the 17th June, 2009 as is required at Clause 9(c) of the Deed? If yes,
  - At that, time would prudent commercial practice require the Transport Commissioner to conduct the kind of financial inspection envisaged at Clause 6.1 of the Deed before granting consent?
- In the event that the Transport Commissioner did not grant consent for the Southern Shipping vessels to become encumbered in favour of the Commonwealth Bank of Australia on the 17th June, 2009, and given that s130 of the Corporations Act 2001 provides that the Australian Register of Company Charges is a register to which constructive notice applies, would a reasonable Transport Commissioner have overlooked such a potential breach of the Deed?
- Given that the case of *Plymin*, discussed in the attached legal Opinion provided to the Committee by Mr Adams, establishes the following "indicia of conduct and events which point to insolvency":
  - 1. Continuing losses.
  - 2. Liquidity ratios below 1.
  - 3. Overdue Commonwealth and State taxes.
  - 4. Poor relationship with present Bank, including inability to borrow further funds.
  - 5. No access to alternative finance.
  - 6. Inability to raise further equity capital.
  - 7. Suppliers placing [company] on COD, or otherwise demanding special payments before resuming supply.
  - 8. Creditors unpaid outside trading terms.
  - 9. Issuing of post-dated cheques.

- 10. Dishonoured cheques.
- 11. Special arrangements with selected creditors.
- 12. Solicitors' letters, summons[es], judgments or warrants issued against the company.
- 13. Payments to creditors of rounded sums which are not reconcilable to specific invoices.
- 14. Inability to produce timely and accurate financial information to display the company's trading performance and financial position, and make reliable forecasts.'

By reference to the above indicia and the publicly available information relating to the conduct of Southern Shipping, would a reasonable Transport Commissioner have cause to activate the powers of financial inspection at Clause 6.1 for the purpose of assuring themselves that there were no grounds to activate the termination provisions of the Deed at Clause 17?

### **General Issues**

Some of the transport related issues raised in the written submissions received to date relating to the Furneaux Group of Islands can be summarised as follows:

### Air Transport

- Cost of air fares.
- Scheduling difficulties especially regarding flights to Melbourne.
- Lack of coordination between transport services.
- Booking system is not of a sufficient standard.
- Freight costs very high (except for limited passenger flight top-up).
- Charter for freight is not economic for a number of reasons.

### Sea Transport

- Concerns about the quality of service.
- Frequency of service insufficient.
- Lack of facilities on the island for appropriate storage.
- Wharf infrastructure in poor repair.
- Lack of complaint procedures re: customer service.
- Passenger facilities inadequate.
- Use of Bridport an issue due to tidal nature and need for additional handling of goods.

### Suggestions

- Review of shipping services contract.
- Review of air fare subsidy.
- Review of freight transport subsidy.
- Alter air schedules to provide a better service for tourists and connection with other transport service.
- Link the Airlines of Tasmania booking service with other airlines.
- Allow wait lists for flights if they are full.
- Islanders use the formal complaint procedures mentioned in DIER submission.

### KING ISLAND

As noted above, the Committee is yet to hold public hearings on King Island. However, the Committee is aware that the King Island community has concerns about the adequacy and affordability of transport services as a minimum requirement to ensure the long-term viability of the settlement.

Written responses to this Public Discussion Paper, or requests to give verbal evidence to the Committee at a public or private hearing should be addressed to:

Dr Colin Huntly Clerk of Committees Legislative Council Parliament House HOBART 7000

Tel: (03) 62 332311 Fax: (03) 62 311849 Email: colin.huntly@parliament.tas.gov.au

Written submissions become the property of the Committee and should not be disclosed to any party prior to the Committee's final report. The Committee's Terms of Reference are also available on the Parliament of Tasmania website (www.parliament.tas.gov.au), or by contacting the Clerk of Committees.

Hon Tania Rattray Wagner MLC Chair

### **APPENDIX A**

### Sample of Print Media

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16 OCT 2009

### Flinders service battle

### Shipper in breach of contract: Sturges

NICK CLARK

THE Flinders Island shipping service Southern Shipping had breached the terms of its contract with the State Government, Infrastructure Minister Graeme Sturges said yesterday.

He said the Government would write to Southern Shipping and would be looking at "all sensible" options.

The alleged breach was related to the provision of services, he said.

A Southern Shipping vessel, Matthew Flinders, has been tied up at Lady Barron on Flinders Island since last Friday.

Five crew members have refused to move the vessel until they are paid about \$30,000 in wages they say they are owed.

The Flinders Island community is angry over the standoff because vital supplies required for today's Flinders Island show have been held up.

"I'm not happy with the circumstances and the plight that is confronting the community but what I must do is work within the parameters of the law," Mr Sturges said.

Southern Shipping director Geoff Gabriel said the company had not breached the contract because the events were beyond its control (a force majeure). "We were there last Tuesday and back again on Friday, so it certainly fulfils the once-a-week requirement," he said.

Mr Gabriel said it was beyond the company's control that the crew members had not stuck to their contract.

He said he would refute the Government letter.

"The contract is explicit, they have got to give you notice and if you don't remedy the situation then they can cancel the contract," he said.

He said he had not yet received any notice.

"It has far reaching implications," he said. "For example, LD Shipping does not carry passengers to the island.

"The cost of airfares is huge and a lot of tourists go to the island with us."

Liberal MHA Peter Gutwein said Mr Sturges' move was better late than never.

"If it hadn't been for the Tasmanian Liberals, I supect that he would never have bothered to understand what the Government's options were under the contract, such as inspecting the company's books," he said.

Critical supplies were delivered to Flinders Island yesterday after LD Shipping's Statesman was able to tie up at the Lady Barron port. The Statesman had to wait a number of hours while the Matthew Flinders, which was blocking the wharf, was moved.

Mr Gabriel issued special

dispensation for crew members of the Matthew Flinders to move the vessel.

On Wednesday night, police escorted skipper Percy Barnett off the vessel after a court order was granted in favour of Southern Shipping in the

Hobart Magistrates Court.

Earlier, the Tasmanian Ports Corporation issued Souhern Shipping with an order to move the vessel by midday. It is understood the Statesman finally docked about 2.45pm.

Mr Gabriel said he would fly in crew to man the Matthew Flinders.

The company's other ship, Southern Condor, remained in Bridport and perishables were removed so they could be flown to the island.

TASMANIAN PARLIAMENTAR

1 6 OCT 2009

### Flinders service battle

### Minister in firing line over bungles

GRAEME Sturges has survived a second motion of no confidence, this time in relation to his handling of Flinders Island shipping.

The Greens expressed no confidence in the embattled Infrastructure Minister yesterday over a series of alleged failures, including the failure to produce an infrastructure plan, a failure to secure federal infrastructure funds and

trouble around the state's rail network.

Greens leader Nick McKim said the ongoing impasse with Southern Shipping was the last straw.

"The patience of the Tasmanian community has been ried severely by this bungling infrastructure Minister, and this year-long debacle over the poor and unveliable shipping service to the Bass Strait islands, and in particular Flinders Island has proven to be the last straw for many," Mr McKim said.

The Liberals moved a similar motion of no confidence in June over his handling of the rail crisis.

Liberal infrastructure spokesman Jeremy Rockliff said since then Mr Sturges' performance had worsened.

Mr Sturges has been under

fire for his behaviour outside the Parliament and had to apologise for abusing a security guard at an official TT-Line function.

However, Premier David Bartlett leapt to the embattled minister's defence, crediting him with securing the \$32 million takeover of the Tasmanian rall network.

Mr Sturges defended his performance.

TAGMANIAN PARLIAMENT

-8 MAR 2009

### Ebb and flow of ferry service SUNDAY TASMANIAN KT7

### ALICE CLARIDGE

BRUNY Island has long been a popular getaway destination for residents of Greater Hobart.

In recent years it has also been discovered by tourists.

Regardless of where they come from, almost all visitors make their way to the island onboard the vehicle ferry Mirambeena.

In over 50 years of operation, the service has seen many changes including the use of four different vessels.

The Mirambeena ferry is owned by the State Govern-

### Cover story

ment, and has been chartered by the current company for 11 years.

Operator of the Bruny Island Ferry Company Pty Ltd, Graeme Phillips, said there had been a natural increase in the use of the ferry.

"More people are using their shacks more frequently, while the number of residents remains fairly stagnant," Mr Phillips said.

"Industry and tourism on the island has grown.

"There are also plenty of

grey nomads around, and log trucks now use the ferry."

Demand for the service peaked at Christmas, Easter and long weekends, he said.

"Unfortunately this can cause some traffic chaos," he said.

He said the car park areas had been extended to accommodate extra lanes of traffic on both sides of the Channel.

At peak times extra ferry trips were added, although the master in charge ensured staff still got their breaks.

"It is typical of a pseudostyle of public transport. Everyone wants to go at the

### More people are using their shacks more frequently, while the number of residents remains fairly stagnant

same time," he explained.

The Mirambeena takes an average of 65 cars per trip, but caravans and trailers are not counted.

Mr Phillips says this makes it difficult to accurately estimate how many vehicles actually use the service over a period of time.

He said it had been dis-

cussed on many occasions as to how residents of the island could have priority use of the ferry service.

"It has been frustrating to try and work out," he said.

"In a report due in July, we will address the current fare structures and fare priorities.

Mr Phillips said some suggestions had been made which

would be considered, and the State Government would also have a say in future action.

"During the off periods the ferry is fairly empty.

"But during holidays, physically catering for the volume means people simply have to wait."

### Flinders shipping furore

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-3 OCT 2009

### MERCURY **NICK CLARK**

THE Tasmanian Ports Corporation may suspend the lithe firm which services Flinders Island, because of repeated late payment of berthing fees.

TasPorts chief operations officer David Phillips banned the Mathew Flinders from berthing at Lady Barron on Thursday night, forcing the ship to anchor offshore.

The company had unsuc-cessfully tried to pay outstand-ing fees on Thursday night, Mr

### Dispute threatens island's sea link

Phillips said. The ship was eventually allowed to berth at Lady Barron yesterday after TasPorts accepted late payment of about \$20,000 in fees.

"There has been a pattern of non-payment over the past three years and Southern Shipping often only makes payment after TasPorts suspends its licence to use our

pends its licence to use our port facilities," he said. Southern Shipping manag-ing director Geoff Gabriel said the payment had been affected by a technical hitch

TasPorts received the funds

about 11am yesterday.

Mr Phillips said TasPorts
would review its long-term

arrangement with Southern Shipping because of a history of late payment and a range of other breaches of its stevedor-

ing licence.

He said future arrangements with a second shipping

ments with a second shipping company would be examined if Southern Shipping's licence had to be suspended. Southern Shipping has a State Government contract, worth about \$225,000 a year, to provide the service.

Flinders Island mayor Carol Cox said the island community had lost confidence in the ability of Southern Shipping to provide an adequate service.

"We have been speaking to the Government for months because we don't think the service is meeting our needs," she said.

Cr Cox said the contract did not require enough crossings

— just once a week at Flinders
and once a month at Cape Barren Island.

"There is concern among stock agents about whether livestock can be moved off the island when it gets busy in November

and December." she said.

Tasmanian Farmers and Graziers Association chief executive Chris Oldfield said it was time owner Mr Gabriel shaped up or shipped out.

Flinders farmers are ex-ected to lobby Premier David Bartlett today when he attends a function on the island.

A Government spokesman said Southern Shipping had a binding contract.

The ship is one of the two providing a service to Flinders

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15 OCT 2009

### FLINDERS SHIPPING ISSUES

### capt

EXAMINER 2 By SHELLEY SPENCER

THE WEEK-long stand-off over shipping services to Flin-ders Island came to a head last night when police evicted the captain of the Matthew Flin-ders from the vessel.

Captain Percy Barnett and his crew had refused to sail from Flinders Island back to Bridport following a dispute over alleged unpaid wages.

"I am devastated. It should not have gone this far," Cap-tain Barnett said last night.

Following the seven-day

stand-off, which has been a disaster for residents of Flinders Island, Southern Shipping general manager and company director Geoffrey Gabriel responded with legal action and obtained a court order to remove Captain Barnett from the vesset.

Mr Gabriel said the strike

Mr Gabriel said the strike was expected to cost him \$120,000.

The vessel has now been left without a master, and it is understood that it cannot be now legally moved

LD Shipping left Bell Bay

yesterday, bound for Flinders, and is due to arrive early this morning with perishable items and products for tomorrow's show.

However, whether it can berth is now questionable.

berth is now questionable.

A spokesman for Southern Shipping said last night that the company would be looking for a way to move the Matthew Flinders and make way for its other vessel, Southern Condor, today so that the company could continue to meet its contract obligations required for a government subsidy.

Flinders Island Council general manager Raoul Harper said yesterday that there were no guarantees as to what would happen.

"It has got to the point where the whole thing is farcical and the impact on the community is really terrible,"

Mr Harper said the council would no longer be supporting Southern Shipping and would use a private operator as well as LD Shipping instead.

-2 MAR 2009

HOT TOPIC ► ROADS AND SAFETY

MERGURY IS

### Not convinced by patchwork

IT'S lovely to see such a concerted effort around the Hobart region, resealing and repairing the roads that have been neglected for way too long.

It does beg two questions though. How is it that after resealing dangerous dips remain in the road surface on the Tasman Highway on both sides of the Gordons Hill Rd bridge? And why does the resealing of local roads look so shoddy? It worries me that money is not so much being spent, as wasted.

Darren West West Moonah

### Slow flow

ANDREW Rae raises a very interesting point about the flow of traffic into Hobart on the Southern Outlet during the morning traffic snarl (Letters, February 25).

Despite asking the question constantly to politicians, no one can provide the answer on how a \$45 million single-lane bypass through Kingston can make the lights on Davey and Macquarie St change any quicker. The answer is that it won't and the traffic snarls will be longer and potentially more chaotic, as outlined in the Kingston and Environs Transport Study.

Perhaps, on the back of the Premier's waterfront vision including limitations on parking, it is really time to restrict the numbers of vehicles coming into Hobart on a daily basis instead of building more roads to bring traffic into Hobart quicker.

Phil Pyke New Town

### Catch the bus

REGARDING Andrew Rae's letter (February 25), another way to make it a lot quicker and easier to get to work from Kingston is if everyone who could catch a bus did

so. Or cycle twice a week as I do. It's a pity many people (and businesses) still think that a person in a car is more important than a person on a bike or in a bus. It takes time to change old habits but not many people drive home for lunch any more, do they? It's all part of growing up. The city, I mean.

John Hayes Kingston Beach

### Speeding missed

WHOSE idea was it to increase the distance of the 80km/h speed limit along the foreshore at Montrose to the incline at Berriedale where it becomes 100km/h?

I am sick and tired of almost being rear-ended by motorists travelling behind me. Coming up to the 100 limit, they accelerate up your rear and then sit right on your tail trying to push you to do the 100 before the limit starts. This is almost an everyday occurrence.

These speeding morons are going to cause a very nasty accident one day. I am not going to risk being booked for speeding just because they want me to go as fast as they do. Maybe the police should spend as much time on this side of the highway catching these people instead of hiding behind the bushes on the other side catching the ones who are a little slow at slowing to 80 coming down the hill towards the city.

Leonie McDonaid

Austins Ferry

### Short but dangerous

INSTEAD of building miles of road through the Tarkine, why doesn't the Government upgrade the 1km

of Ferry Rd, Kettering?
Almost unchanged since 1954, this road has lanes only about two metres wide, no footpaths and

virtually no verges. With more than 200,000 ferry passengers per year, log trucks, heavy-duty work vehicles, buses, campervans and cars are using a sub-standard road which is dangerous to traffic and pedestrians alike.

As the Government is spending \$8 million upgrading roads on Bruny Island because of increased traffic, why has Ferry Rd been completely ignored for so long?

Picton Hay Kettering

### **Terrible mess**

WE are appalled at the state of Ferry Rd, Kettering, and the seeping sewage that flows onto it.

Since we have lived here there have been many meetings with proposals and recommendations to widen, upgrade, boardwalk and sewer Ferry Rd — but nothing has been done.

To walk along the road any time is a hazard but to walk along at ferry time is a death trap. The poor pedestrians have to dodge logging trucks, commercial vehicles, caravans, motor homes, trailers, buses and cars.

Because the road is so narrow, the residents have difficulty accessing their driveways when there is a pile-up of parked and waiting cars.

The other problem is the sewerage, or lack of it. The leached grey water seeps down from the homes to lie and stagnate in the gutter. Many times the gutter is full of this graphy oily sludge.

wanty times the getter as smelly, oily sludge.

The Kingborough Council should put in place an overall development plan which would include the upgrading of Ferry Rd, access roads and the upgrading of the many pump-out sewerage systems we have in this area.

Ray and Eispeth Haughie Kettering

Lidtery

02 SEP 2009

### EXAMINER 2

By RACHEL WILLIAMS

A FORMER Southern Shipping worker has made sweep-ing allegations against the Bridport-based business, which is the subject of a Fair Work Ombudsman investi-

Administrative clerk John Administrative clerk John Hunt yesterday said he quit his job at Southern Shipping after a week and has raised concerns with a number of workplace and shipping authorities.

authorities.
Southern Shipping, which operates vessels to Flinders and King islands, has denied Mr Hunt's claims that it is trading while insolvent. It would not be drawn on Mr Hunt's other allegations, in-

cluding insurance and safety

"I am saying nothing — the matter has been handed to police and solicitors," a spokesman for Southern Shipping said.

The Fair Work Ombudsman onfirmed it began an investi-gation into the entitlements and working conditions of Southern Shipping employees earlier this year.

"Fair Work inspectors visi-ted the Southern Shipping site and the southern Shipping site

in Bridport last month and spoke with a number of workers," an ombudsman

spokesman said.
"Any current or former Southern Shipping employees

### Southern Shipping hit by allegations

who can assist the Fair Work Ombudsman's investigation are encouraged to call the Fair Work Infoline on 13 13 94."

The Ombudsman investi-The Ombudsman investi-gates matters under the Workplace Relations Act, in-cluding wages, annual leave, superannuation, penalty rates, holiday pay, unlawful dis-missal and employee treat-

To date, the Ombudsman has made no adverse findings against Southern Shipping.

Southern Shipping has been under fire on a number of fronts, with the State Govern-ment to review its funding

agreement for the provision of a weekly service to Flinders Island.

Two reports by Marine and afety Tasmania are also

MAST chief executive Colin Finch said Southern Shipping had been recently reminded of its safe loading limits, follow-ing an accident at the Bridport facility in May.

A loader fell into the water

when a mooring slipped at the wharf.

"We have clarified with Southern Shipping about what is a safe loading limit for the vessel," Mr Finch said.

The loader accident came a month after the Matthew Flinders ran aground at Grassy on King Island causing a number of cattle to drown.

The entrance to the Bridport River has also proved problematic recently, with an Australian Maritime Safety Authority spokeswoman confirming that the Matthew Flinders suffered bottom damage when it ran aground last month.

The authority spokeswoman said temporary repairs must be permanently rectified and completed by October 31.

### **Booth slams** Sturges over shipping firm

By RACHEL WILLIAMS Business reporter

SOUTHERN Shipping has denied serious accusations about its financial situation and safety mat-

Solicitor Adrian Hall, speaking on behalf of the Bridport-based busi-ness, denied allegations made yester-day by former employee John Hunt.

It is a distorted view," Mr Hall id. "He doesn't know the true said. picture because he was only there for six days and wasn't in a position of knowing the true picture of the company."

Mr Hunt had said Southern Ship-ping, which services Flinders and King islands, was trading while insol-

vent.

He also made allegations about insurance and workplace safety.

The matter turned political, with Bass Greens MHA Kim Booth claiming that Infrastructure Minister Graeme Sturges was incompetent for failing to address concerns about the

Mr Booth said the service, which receives State Government funding, was at a standard rivalling that of a as at a standard rivalling that of Third World country and was damaging the economies of both islands.

My advice is that the boat has been stuck in the channel eight times in the last three months and that cancellations and delays have already resulted in damage to perish-able goods, and a loss of business and investor confidence," Mr Booth said.

Mr Sturges said the service to Flinders Island was being comprehensively reviewed.

"The State Government is undertaking an assessment, a Legislative Council select committee is being established to look at island shipping, and the Flinders Island council is undertaking an optimal shipping ser-vices analysis," Mr Sturges said.

"The State Government provides a subsidy for the provision of a minimal, basic level of service, once a week to Flinders Island, once a month to Cape Barren and all other services to the islands operate on a commercial basis. There is a current contract to provide the basic service which is being monitored to ensure the contractor complies with contractual conditions."

AQ VAINANIAN PA

03 SEP

1 6 OCT 2009

### Flinders Island service needs permanent solution





By Opposition treasury spokesman



down.
We have provided \$245,498 in
the last financial year to
Southern Shipping to ensure a
weekly service to Flinders Island
and four weekly to Cape Barron

and four weekly to Cape Barron Island.
This contract cape the rates for this contracted weekly service but a less for any other estimage to the service but a less for any other estimage commercial basis.
It is important to note that Southern Shipping has provided many actra sailings outside of the contracted weekly sailing. But we do have concerns that there is continual pushing of the the contracted the service provided in the contract to the absolute limits. Flinders land deserves a service provider it can have confidence in, not one that merely meets its contractual biligations.

Butit would also be highly nproper for the Government to reach this contract.

To better understand the oncerns being raised by ustomers, we implemented a prvice monitoring system in forember 2008, but no formal

received.

Both the Department of Infrastructure, Knargy and Resources and the Finders Island Council have also commissioned an essessment determine the optimal arrangements for shipping to the Furneaux Islands. Kny stakeholders including the local council, the Cape Association, the Framanian Farmers and Graziers Association, and other major customers are part of this process.

customers are part of this process.

When this is completed it will form the basis for determining the ongoing shipping needs. It will take into account the other shipping operators that service the Furneaux Islands and the role the Government has in supporting a service.

The contract that the Government has put in place ensures Flinders Island has a safety net of a minimum weekly service with capped pricting.

pricing.

When the current industrial dispute is resolved we intend to see this service resumed quickly and at a standard that will restore confidence to its customers; and we will continue to work with the council for the longer term.

situation or find a solution to this debacia.

Mr Sturges said this weak that he wanted to see Flinders Haddwith access to regular, reliable and quality transport.

He's got to do more than wunt to see that. His fob was to prevent the issues we have seen in the past week from Happening. He has monumentally falled that test.

He has monumentally falled that test.

He has even admitted that he has not even bothered to speak with the owner of the shipping service or the captain of the service or the captain of the cantre of the dispute over winges. This should have been the first action taken by this minister. What we need to do in the circumstances is clear; we need to examine the contract for a start. We need to succritism if they are being adhered to, they are being the media of the property of the fundamental of the head one it, or when he will do it.

been his hard.

A Hodgman Liberal
government would also ensure
that clear lines of communication
were maintained with the Base
Strati island communities.

The Tammanian Liberale have
been considerably visiting Base
Strati communities to talk about
the issues that affect them:
power, shipping, health and
education among them.

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14 OCT 2009

### The islands should not be ignored

EXAMINER 20 **EXAMINER** EDITORIAL OPINION

HE shipping stand-off on Flinders Island is a disaster for this small the brink of closure and residents being held to ransom by their isolation,

This stand-off should not be allowed to fester. It must be resolved by State Government intervention because the residents pay their taxes like every other Tasmanian.

For too long, the larger Bass Strait islands have been under the radar of our politicians because there's not enough votes.

Transport is a major problem dogging both Flinders and King islands in terms of access

It costs a small fortune to freight a vehicle or other goods across to the islands. Interstate travel is cheaper than a flight to the islands, and it's not all the fault of the small airlines.

Yes, it boils down to economies of scale, but also, how our state and federal parliaments regard these isolated communities.

For a start our pollies, both federal and state, ought to make more frequent visits to the islands

Out of sight, out of mind. Both King and Flinders residents are at their wits' end on transport wees but they can't get anyone in authority to listen.

In the 1980s the State Government had an airline subsidy in place for the islands but this was dropped years ago.

Federal and state politicians get free travel to the islands. Federal senators even get a \$14,000-a-year charter allowance, which they could surely use for visits to represent island residents.

Bass Labor MHR Jodie Campbell is off to Flinders Island today. She should do more than use the visit to be seen doing something.

She could get feedback from locals and produce a transport survival plan, instead of just comforting words.

It would be interesting to know how many politicians have visited the two islands in the past two years and on how many occasions.

We soak the blood out of these places with iconic brands such as King Island heef, Flinders Island lamb and their magnificent dairy products, but, we give nothing back. They have to do it all themselves.

It's time we lent a hand and treated them as Tasmanians.
— BARRY PRISMALL, deputy editor

# Deed of Agreement

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Deliminons	Definitions	Interpretation	Expiration of	Expiration	Reservation of Rights	Acknowledgement	Term	Commencement of Term	Early commencement	Payment for	Service Fee	Payment	Adjustment of payments	Review of Service Fee	Additional Ol	Obligations	Dredging Brid River	Freight Rates	Initial Freight Rates	Categories of Freight	Increases in Freight Rates	Fuel Surcharge	Covenant by	Obligations of SSC	Renewal of Agreement.	Contract Review	Matters to be 1	Cost of the Review	Assistance	Further Agreement Acknowledgement.	•	Guarantee an
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Southern Shipping Company Pty Ltd ("SSC")

Transport Commission

18 July 2007

Dated

Deed of Agreement

("Guarantor")

The Crown Solicitor of Tasmania GPO Box 825

**APPENDIX B** 

Deed of Agreement Between the Transport Commission, Southern Shipping Co Pty Ltd and Mr Geoffrey Gabriel.



Schedule 1.....

Variation and other arrangements17	22
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for the purposes of recording the commercial agreement reached in relation to the payment by the Commission to SSC and the engagement of SSC as the operator of the

Shipping Service.

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SSC and the Commission wish to enter this Agreement

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The Guarantor has agreed to enter into this Agreement for the purpose of guaranteeing the obligations and performance of SSC and the Trustee under this

Agreement.

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Parties	Commission, SS	Commission, SSC and Guarantor
Commission	Name	Transport Commission ("Commission")
	Address	10 Murray Street, Hobart, Tasmania
	Telephone	(03) 1300 135 513
	Fax	(03) 6233 3937
	Attention	Mr David Peters Commissioner for Transport
SSC	Name	Southern Shipping Company Pty. Ltd. ("SSC")
	Incorporated in	Tasmania
	Registration Number	ACN 108 421 218
	Address	81 Elizabeth Street, Launceston, Tasmania

as the owner of the business which operates the Shipping Service in its own right and not as trustee of the Sea of the Sea Freight Trust the owner of the Vessels and also SSC enters into this Agreement in its capacity as trustee Freight Trust. See Signing page Date of agreement

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SSC is the owner of the Vessels and wishes to provide a shipping service to Flinders Island and the Furneaux Group.

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Recitals

81 Elizabeth Street, Launceston, Tasmania

Telephone

Fax

Address Name

Guarantor

Geoffrey Gabriel ("Guarantor")

(03) (03)

Telephone

Attention

Fax

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### General terms

# **Definitions and Interpretation**

### :

In this Agreement (including the Recitals) unless the contrary intention

"Agreement" means this Deed of Agreement whether in its original form or as supplemented, varied or amended from time to time

"Auditor" means a person who is registered to act as such in accordance with the Corporations Act 2001 (Cwlth)

"Business Day" means any day on which banks are open for business

"Commission" means the Transport Commission established under the "Charter Agreement" means the Charter Agreement between SSC and

"Contract Review" means the review to be carried out in accordance authorised sub-contractors and agents of the Commission Transport Act 1981 and shall where the context admits, include servants,

"CPI" means the Consumer Price Index referred to in clause 5

date referred to in that clause. "Effective Date" means 1st July 2006 or if clause 3.2 applies the earlier

the Term "Financial Year" means the period 1st July to the 30th June in each year of

"Financier" means any lender which holds a registered ship's mortgage over the Vessels

vehicles of all kinds including farm vehicles, machinery, passenger livestock, fuel, fertilizer, produce including wool, manufactured goods and vehicles, motor cycles and bicycles "freight" includes, without limiting the general meaning of the word

"Freight Rates" means the rates set out in the Schedule 1.

"Furneaux Group" means that group of islands known as the Furneaux Group including Flinders, Clarke, and Cape Barren Islands.

"Guarantor" means Geoffrey Gabriel

"Insurances" means the insurances policies required to pursuant to clause 14. be taken out

"Original Agreement" means the Deed of Agreement dated 6<sup>th</sup> December 2002 which was subsequently extended to the 18 July 2007 and was assigned to SSC.

them or their respective lawful successors and permitted assigns "Parties" means the named parties to this Agreement or their respective lawful successors and permitted assigns, and "Party" means any one of

7<sup>th</sup> July 2005 between Gerry Peter Geakus (settlor) and SSC (trustee)

"Sea Freight Trust" means the trust established by the Trust Deed dated

"Service Fee" means the fee payable pursuant to clause 4.1

"Shipping Service" means the service of shipping freight and passengers using the Vessels between the following places and in accordance with schedules which are to be no less frequent than the following:

- between Bridport, Tasmania and Lady Barron, Flinders Island, one return service each week;
- between Cape Barren Island and Bridport every four weeks either direct or via any other island of the Furneaux Group;
- between Clarke Island and within Tasmania either direct or via any other island of the Furneaux Group on a commercially accepted basis; and

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between Lady Barron, Flinders Island and a Victorian Port on a commercially accepted basis,

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or such other times as may be approved in writing by the Commission

"SSC" means Southern Shipping Company Pty Ltd and shall where the context so admits, include employees, authorised sub-contractors and agents of SSC.

"State" means the State of Tasmania

"Term" means the term set out in clause 3.1.

"Trustee" means SSC as trustee of the Sea Freight Trust.

"Vessels" means the purpose built, roll-on roll-off, 41 metre, stern loading vessel "Matthew Flinders III" (AMSA official no. 853378) and the vessel 'Southern Condor" (AMSA official no. 857001).

### 12 Interpretation

In this Agreement unless the contrary intention appears

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- a reference to a clause or schedule is a reference to a clause of or schedule to this Agreement, and a reference to this Agreement includes a recital or schedule; (a)
- a reference to a statute, ordinance, code or other law includes regulations and other instruments under it and consolidations, amendments, re-enactments or replacements of any of them; **e**
- association (whether incorporated or not), government, governmental or semi-governmental body, local authority or reference to person includes an individual, firm, body corporate, a word importing the singular includes plural and vice versa, word importing a gender includes each other gender and
- a reference to a person includes the person's executors, administrators, successors, substitute (including persons taking by novation), transferees and assigns; ਉ
- a reference to any act, matter or thing includes the whole or any party of that act, matter or thing and a reference to a group of acts, matters or things or persons includes each act, matter or thing or person in that group; **ම**
- hereunder, the day on or by which any act, matter or thing is to be where under or pursuant to this Agreement or anything done done is not a Business Day such act, matter or thing shall be done on the immediately following Business Day;  $\odot$
- the not ද heading are inserted for convenience and interpretation of this Agreement. <u>6</u>

# Expiration of Original Agreement

### Expiration 2.1

The Parties agree and acknowledge that the Original Agreement will expire on the date of this Agreement.

### Reservation of Rights 2.5

The Parties further agree that notwithstanding the expiration of the Original Agreement the right of a reconciliation of a proportionate payment to the date of this Agreement in accordance with the obligations to pay under the Original Agreement will survive the expiration of the Original Agreement.

### Acknowledgement 2.3

The Parties acknowledge that the payment under clause 2.2 does not include any additional CPI subsidy arising under this Agreement.

### Term m

### Commencement of Term

3.1

Performance of the Shipping Service is to commence on the Effective Date and must be completed on a date five (5) years from the Effective Date.

### Early commencement

3.2

If the Shipping Service is to commence on a date earlier than this Agreement all dealings between the parties as from the earlier date relating to the provision of the Shipping Service will be taken to have been carried out on the terms of this Agreement.

# Payment for the Shipping Service

### Service Fee 4.

Subject to clause 4.4 the Commission shall pay SSC a Service Fee of Two Hundred and Thirty Four Thousand Three Hundred and Ninety Six Dollars (\$234,396.00) per annum.

### **Payment** 4.2

Subject to clause 4.3, the Service Fee shall be paid in two equal instalments, the first on  $31^{\rm st}$  December and the second on  $30^{\rm th}$  June in each year of the Term the first payment being due on  $31^{\rm st}$  December 2006.

### Adjustment of payments 43

or any extension of the Original Agreement since the Effective Date. All payments made under the Original Agreement or any extension since the Effective Date are deemed to have been payments made under clause 4.2 The payments made under clause 4.2 are to be adjusted to take into account payments made by the Commission under the Original Agreement and form part of the Service Fee.

## Review of Service Fee

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Bureau of Statistics or any successor organisation for the four quarters immediately prior to the Review Date for which a published CPI figure is At the expiration of a period of twelve (12) months from the Effective Date and annually thereafter for the duration of the Term the Service Fee will be increased by the same percentage as the percentage increase in the Consumer Price Index (All Groups) Hobart ("CPI") or any substitute indicator of cost of living movements as published by the Australian

# Additional Obligations of SSC and acknowledgements

### 6.1 Obligation

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In addition to and without limiting in any way its general obligation under clause 3 to provide the Shipping Service, SSC will:

- (a) maintain the Vessels at all times to Australian Maritime Safety Authority (or any substituted authority) Survey standards;
- provide the Shipping Service in accordance with the best accepted standards of service, safety and reliability;
- observe all relevant laws, regulations, standards and codes of practice as required by any authority having jurisdiction in any way over the Vessels and the Shipping Service;

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not use the Vessels

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- for any trade or business which is forbidden by any law is otherwise illicit;
- in any manner which may render the Vessels liable to destruction seizure or confiscation;

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- (iii) to carry any goods which are illicit, prohibited, contraband or excepted by the Insurances;
- (iv) in any manner, for any purpose or in any place excepted from the insurances which SSC is required to take out under this Agreement;
- not charge more than the freight rates provided for in clause 7;

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- (f) publish in such ways as the Commission may require, the schedules approved by the Commission of sailing times of the Vessels and details of Freight Rates as applicable from time to time;
- (g) provide the Commission from time to time with such information (including financial information) relating to the provision of the Shipping Service and/or the performance of the Agreement, but not including the annual financial statements of SSC, that the Commission may request in writing within fourteen (14) Business Days of the date of request;
- (h) for the purposes of clause 6.1(g), give the Commission or its nominee access to all financial accounts, books and records relating to the Shipping Service upon reasonable written notice first being given by the Commission;
- for the purposes of clause 6.1(g), maintain proper books and records showing the cost of operating the Shipping Service;

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### **Dredging Brid River**

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6.2

- Subject to clause 6.2(b) SSC may dredge the Brid River for the purposes of undertaking the Shipping Service.
- (b) SSC will not dredge the Brid River without the approval of the appropriate government agencies;
- Once approval is given to SSC by the appropriate agencies to dredge, then SSC will be responsible for the cost of the dredging of the Brid River for the purpose of carrying out the Shipping Service under this Agreement.

### Freight Rates

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### 7.1 Initial Freight Rates

The Freight Rates to be charged shall be those freight rates set out in Schedule 1 of this Agreement. The parties acknowledge that the Freight Rates represent a fair and reasonable commercial return for SSC having regard to:

returns that can generally be reasonably expected in the provision of shipping services of the nature required under this Agreement,

**a** 

- the exclusive nature of SSC's rights under this Agreement
- returns to SSC from providing any service of on-forwarding freight carried by it pursuant to the Shipping Service, and
- the reasonable expectations of users of the Shipping Service

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### 7.2 Categories of Freight

Categories of freight in addition to those referred to in Schedule 1 may be proposed by either party for which an applicable freight rate is to be agreed or determined.

# 7.3 Increases in Freight Rates

The Freight Rates may be varied in accordance with the CPI, the first increase being twelve (12) months from the Effective Date and annually thereafter.

### Fuel Surcharge

7.4

The parties agree that there is a fuel surcharge based on the following formula:

### Bridport – Flinders Island

A fuel surcharge of 5% shall be imposed on freight prices when fuel reaches \$1.00 per litre. The fuel surcharge on freight rates will increase by 2.5% when the fuel increases at 25 cent intervals.

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and indemnifies

and the Vessels to meet those requirements, the availability of other operators capable of providing the Shipping Service and complaints if any

from users as to Freight Rates and the quality of the Shipping Service.

Cost of the Review

10.3

indertaken by SSC or not undertaken in accordance with published schedules and the reasons for the same, any chenging trends of freight requirements under the Shipping Service and the ongoing ability of SSC

Flinders Island - Port Welshpool

A fuel surcharge of 10% shall be imposed on freight prices when fuel reaches \$1.00 per litre. The fuel surcharge on freight rates will increase by 5% when the fuel increases at 25 cent intervals. For the purposes of this clause 7.4 the reference to the price of fuel is the gross price of fuel before the Commonwealth rebate has been applied.

# Covenant by the Commission

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assistance to another company or operator for the provision of the The Commission agrees that, in consideration of the commitments and Shipping Service without the prior written consent of SSC which consent undertakings of SSC during the Term it will not provide financial is not to be unreasonably withheld.

### Obligations of SSC

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SSC agrees as follows:

- to notify promptly the Commission in the event SSC is served with a notice of default under the terms of any ship's mortgage relating to the Vessels, such default being sufficient to entitle the Financier to take possession of the Vessels in the event the default is not a
- to notify promptly the Commission if SSC is unable or prevented from operating the Shipping Service in any way; and 3
- of mortgage, charge or other process whereby a third party becomes possessed of the right to take possession of the Vessels not without the prior written consent of the Commission, which shall not unreasonably be withheld to encumber the Vessels by way upon the happening of a defined event.

### Renewal of Agreement 2

### Contract Review 10.1

conduct a review ("the Contract Review") of the manner in which the Shipping Service has been provided by SSC under this Agreement. If the Parties cannot agree on a person to conduct the Contract Review the and appoint an independent suitably qualified and experienced person to At a time no earlier than nine (9) months and no later than three (3) months before the end of the Term, the Parties shall confer in good faith matter must be dealt with in accordance with clause 23.

### Matters to be taken into account 10.2

In the Contract Review regard shall be had, in the provision of the Shipping Service, to the number of scheduled services either not

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act of non-observance of any of the covenants, terms and conditions of this Agreement on the part of SSC and the Trustee to be performed and observed. The Guarantor will remain liable to the Commission under this Commission from and against all claims, damages, loss and liability whatsoever which the Commission may suffer or incur as a result of any The Guarantor indemnifies and keeps indemnified at all times the remain in force until the Commission provides the Guarantor with written perform, the Parties will negotiate in good faith terms upon which SSC be granted a further agreement to provide an exclusive service in terms of the Agreement for a further period of five (5) years, with an option for second further period of five (5) years subject to a performance review in terms of Commission in respect of SSC's and the Trustee's performance obligations under this Agreement. This guarantee and indemnity will If as a result of the Contract Review, the Commission is satisfied with the performance of SSC under this Agreement and its ability to continue to so SSC acknowledges that the negotiation of a further agreement under with all financial information and other information associated with the SSC must provide the person appointed to conduct the Contract Review Guarantee and Indemnity by the Guarantor clause 10.5 includes the negotiation of a new service fee. SSC is responsible for the cost of the Contract Review. The Guarantor unconditionally guarantees notice that the guarantee is no longer required. indemnity notwithstanding that: provision of the Shipping Service. **Guarantee and Indemnity** clauses 10.1 and 10.2. Further Agreement Further Indemnity Acknowledgement Assistance 11.2 11.1 10.6 10.5 10.4 Ξ a - southern shipping 2007

- (a) as a consequence of such breach or non-observance, the Commission has exercised any of its rights on default under this
- SSC may be wound up, dissolved or insolvent

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that the guarantee given in clause 11.1 may for whatsoever be unenforceable either in whole or in part any

### 11.3 Survival

expiration of this Agreement The indemnity given under clause 11.2 will survive the termination or

## 12 Release of Commission from liability to SSC

damage complained of, SSC and the Trustee absolves the Commission from any liability to SSC and the Trustee for damage to any of SSC's or terms and conditions of this Agreement the Trustee's property howsoever arising from the carrying out of the In the absence of negligence on the Commission's part occasioning the

### 끖 Indemnities of SCC and the Trustee

### 13.1 Indemnity

injury, death or damage is attributable to any act or omission, negligent or SSC and the Trustee will keep the Commission indemnified against any otherwise, of SSC or the Trustee or their employees or agents out of the terms and conditions of this Agreement, to the extent that such any person or for damage to property howsoever arising from the carrying legal liability, loss, claim or proceedings for personal injury to or death of

### 13.2 Survival

this Agreement The indemnity in clause 13.1 will survive the termination or expiration of

### 4 Insurances

### 14.1 SSC to insure

Before commencing the Shipping Service, SSC will take out and keep current with an insurance company previously approved of in writing by the Commission, the following policies of insurance:

substitute personnel in the event the Guarantor is no key personnel insurance for an amount sufficient to longer obtain

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- 3 worker's compensation insurance to cover employees of SSC against any liability imposed by statute

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series of claims, arising out of one single occurrence to cover less than ten million dollars \$10,000,000.00 for any one claim or public risk protection and indemnity insurance for an amount not

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liability for personal injury or death or property damage in connection with anything done or not done by the Vessels and/or SSC or arising out of SSC's obligations under this Agreement;

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such other risks as may be required by statute, order or regulations; and

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- (iii) claims in connection with any oil, liquid, gas, or other polluting substance emanating or threatening to emanate from the Vessels.
- loss or damage from all risks (including fire and usual marine Vessels hull and machinery insurance to cover the Vessels against

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# Commission to be noted on policy

14.2

described in clause 14.1(c) and that the Commission is indemnified under that policy as a principal in relation to work carried out by SSC under this SSC will ensure that the Commission is noted on the public risk insurance

# 14.3 Insurer to notify Commission of intention to cancel policy

of the Commission up to the limits of that policy regardless of or conditions contained in that policy. misdescription, breach or violation by SSC of any warranties, declaration Commission, and an undertaking that the policy shall insure the interests Commission for at least thirty Business Days after written notice of any lapse or cancellation (as the case may be) has been sent to the place and that the policy shall continue in force for the benefit of the of any intention to cancel the insurance before such cancellation takes contain an undertaking by the insurer to advise the Commission in writing, Any policy of insurance effected pursuant to sub-paragraph 14.1(c) shall

### 14.4 Agreement by SSC

All insurances effected pursuant to sub-clause 14.1(c) and 14.1(d) shall contain an agreement by SSC that no reduction in limits or coverage except upon written approval of the Commission affecting the Vessels shall be made in any such policy or any part thereof

### 14.5 Evidence of insurance

SSC shall supply the Commission with certified copies or other satisfactory evidence of all insurance required to be taken out herein,

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together with a certificate of currency, prior to the commencement of the Shipping Service and annually thereafter.

# 14.6 SSC not to prejudice insurance

SSC shall not do, or permit to be done, or suffer anything to be done, whereby any insurance, or any party thereof, may become vitiated or rendered void or voidable, or whereby any rate or premiums of any insurance shall be liable to be increased, or whereby the Commission may be put at risk.

# 14.7 Insurance does not limit SSC's liabilities under Agreement

The effecting of insurances as described in sub-clause 14.1 shall not in any way limit the liabilities or obligations of SSC under other provisions of this Agreement.

### 14.8 Notification

SSC shall, as soon as practicable, inform the Commission in writing of the occurrence of an event that may give rise to a claim under a policy of insurance effected which could affect the ability to carry out the Shipping Service, and shall ensure that the Commission is kept fully informed of subsequent action and developments concerning the claim.

### Force Majeure

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### 15.1 Definition

"Force majeure" means an act, event or cause (other than an obligation to pay money) which is beyond the reasonable control of the concerned party, including an act of God, peril of the sea, accident of navigation, war, sabotage, riot, insurrection, civil commotion, national emergency (whether in fact or law), martial law, fire, lightning, flood, cyclone, earthquake, landslide, storm or other adverse weather conditions, explosion, power shortage, epidemic, quarantine or the impossibility of obtaining materials.

### 15.2 Force Majeure

If a party (the "affected party") becomes unable, wholly or in part, by force majeure, to carry out an obligation placed on it under this Agreement:

- the affected party must give to the other parties prompt, written notice of:
- (i) reasonable particulars of the force majeure; and
- so far as is known, the probable extent to which the affected party will be unable to perform or be delayed in performing its obligations;

(b) the relevant obligation so far as it is affected by the force majeure, will be suspended during but no longer than the delay occasioned by the continuance of the force majeure; and

(c) the affected party must be duly diligent to overcome the force majeure as quickly as possible but shall not have to settle any labour or other dispute creating the force majeure on terms contrary to its wishes or to contest the validity or enforceability of any law, regulation or decree by way of legal proceedings.

# 16 Negation of Employment and Agency

# 16.1 No representation by SSC, Trustee, subcontractors etc.

SSC and the Trustee shall not represent themselves, and shall ensure that their sub-contractors, employees and agents do not represent themselves, as being employees or agents of the Commission.

# 16.2 SSC remains independent contractor

Notwithstanding the degree of direction, control or supervision which the Commission may directly or indirectly exercise over or in respect of SSC or the Trustee or their employees, agents or sub-contractors in the discharge of duties, obligations, covenants and undertaking under this Agreement, SSC and the Trustee shall be deemed to have been and remain independent contractors and the sub-contractors, employees or agents of SSC or the Trustee are deemed to be and always to have been and remain sub-contractors, employees or agents of SSC or the Trustee.

# 16.3 No master and servant relationship

The Commission shall not, in any circumstances of whatsoever nature, stand in the relationship of master and servant to or with SSC or the Trustee, or their employees, agents or sub-contractors.

# 16.4 No partnership, agency or joint venture

Nothing contained in this Agreement shall be deemed or construed to create the relationship or partnership, or principal and agent, or of joint venturer between the Commission and SSC.

# 17 Default – Opportunity to rectify and termination

# 17.1 Notice to rectify breach or default

If a Party commits a breach or default in the observance of its obligations under this Agreement the affected Party may give the other Party notice in writing ("the breach notice") specifying the breach or default and requiring it to be rectified within the time period specified therein ("the rectification period") which shall be sufficient in the circumstances to allow for rectification.

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### 17.2 Further notice to rectify, suspend or terminate

affected Party will ensure the default or breach is remedied within the taken to remedy the default or breach which in reasonable opinion of the period to the satisfaction of the affected Party or active steps have not been Where the default or breach has not been remedied within the rectification rectification period the affected Party may at its option either:

- **a** the rectification period can be extended for the time specified give the Party in default or breach an extension notice under which
- 3 any of its obligations under this Agreement; or give the Party in default or breach a suspension notice under which the affected Party shall be entitled to suspend performance of all or
- <u>ල</u> give the Party in default or breach a termination notice under which this Agreement shall terminate without prejudice to any other action or remedy which the affected Party has or might otherwise or breaches of this Agreement of damages as a result thereof. have had in respect of such default or breach or any prior defaults

### 17.3 Commission may terminate for insolvency

this Agreement by written notice to SSC upon the occurrence of the following which for the purpose of this Agreement are insolvency events: Notwithstanding clause 17.1 the Commission may immediately terminate

- **a** and is not paid out within fourteen Business Days; if distress or execution is levied against any of the property of SSC
- 3 if an order be made or a resolution be passed winding up SSC;
- if a receiver or a receiver and manager is appointed for SCC's assets or any part thereof;
- Court by SCC; or any scheme of arrangement is submitted for approval to any

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<u>@</u> if SCC becomes insolvent or unable to pay its debts as and when they become due.  $\,$ 

### 17.4 Termination notice in lieu of extension notice

clause 17.2(a) and thereafter considers that the extension notice is no shall operate as provided for in clause 17.2(c) termination notice to replace the extension notice which termination notice longer appropriate for any reason whatsoever, it shall be entitled to issue a If the affected Party has given the other Party an extension notice under

### 17.5 Termination notice in lieu of suspension notice

clause 17.2(b) and thereafter considers that the suspension notice is no If the affected Party has given the other party a suspension notice under

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termination notice to replace the suspension notice which termination notice shall operate as provided for in clause 17.2(c). longer appropriate for any reason whatsoever, it shall be entitled to issue a

### 17.6 Effect of Termination

If notice is given to the other party to terminate this Agreement, the affected Party may:

sustained as a result of the termination; recover from the other Party the amount of any loss or damage

**a** 

- <u>ල</u> 9 be regarded as discharged from any further obligations under this Agreement; and
- pursue any additional or alternative remedies provided by law

### 17.7 No limitation

Nothing in clauses 17.1 to 17.6 shall limit or fetter any right at common law or in equity in respect of any breach of this Agreement.

# Sub-contracting and Assignment etc

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## <del>2</del>8 SSC not to assign etc. without approval of Commission

be unreasonably refused) and the conditions which shall apply to any the written approval of the Commission shall be required (which shall not from any of its rights, powers or obligations arising under this Agreement, include in the case of SSC, as a minimum, the satisfaction of sub-clause approval shall be at the reasonable discretion of the Commission but shall If SSC or the Trustees wish to sub-contract, assign, part with or be relieved

# Change in Shareholding of SSC

18.2

expertise to carry out the obligations of SSC under this Agreement and is unreasonably withheld, provided the new controlling shareholder, or SSC The controlling shareholder of SSC shall not dispose of its controlling interest without the consent of the Commission, which consent shall not be prepared to carry out those obligations its own right, has sufficient technical and financial resources and

# SSC responsible for performance of the Shipping Service

<del>2</del>

of any part of the Shipping Service. notwithstanding that SSC has sub-contracted or assigned the performance fully responsible Unless otherwise agreed to in writing by the Commission, SSC shall be for the performance of the Shipping Service

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A waiver by the Commission in respect of any breach of a condition or provision of this Agreement shall not be deemed to be a waiver in respect of any other existing or subsequent breach.

### Applicable Law 7

This Agreement shall be governed by the law of Tasmania and the Parties submit to the jurisdiction of the Courts of Tasmania.

### Variation and other arrangements 22

### Variations 22.1

purpose of more efficiently or satisfactorily implementing or facilitating cancel or vary all, or any of the provisions of this Agreement for the The Parties may from time to time by written agreement, add to substitute, any of the objects of this Agreement.

### Other contracts and arrangements 22.2

Without limiting the generality of clause 22.1 the Parties may from time to time enter into contracts or arrangements for giving better effect to the provisions of this Agreement.

### Resolution of Disputes 23

### Mediation 23.1

be submitted to mediation in accordance with and subject to, the Institute of Artirators and Mediators Australia, Rules for Mediation of Any dispute or difference whatsoever arising out of or in connection with this Agreement (other than pursuant to clauses 10.1, 10.2 and 10.3) shall Rules of Arbitrators and Mediators Australia, Commercial Disputes

### Arbitration 23.2

submission to mediation (unless such period is extended by agreement of the parties in dispute) it shall be and is hereby submitted to arbitration in accordance with and subject to the Institute of Arbitrators and Mediators If the dispute or difference is not settled within thirty days of its Australia, Expedited Commercial Arbitration Rules.

### Party not to commence legal action 23.3

No party may commence or maintain any action by way of legal proceedings relating to a dispute or difference until it has been resolved under this clause, except to enforce this clause.

### Notices 24

### How to give notice 24.1

Any notice, demand, consent in writing or other communication to be given or made under or pursuant to this Agreement shall be deemed to have been duly given or made when:

hand delivered in writing;

B **e** 

- send by prepaid post; or
- by facsimile transmission (to the listed facsimile number),

notice or demand or consent is required or permitted to be given or made under this Agreement at the following to the Party to which such

Department of Infrastructure Energy Resources THE COMMISSION:

and

10 Murray Street

Hobart Tasmania 7000

Facsimile Number (03) 6233 3937

81 Elizabeth Street

SSC:

Launceston Tasmania 7250 Facsimile Number: (03)

Geoffrey Gabriel GUARANTOR:

81 Elizabeth Street

7250 Launceston Tasmania

Facsimile Number: (03)

### How to serve a notice 24.2

Any notice, demand, consent in writing or other communication, shall be deemed to have been duly served:

in the case of hand delivery, when delivered;

**a** 

- if sent by prepaid post, on the third Business Day after the date of posting; or 3
- upon completion of sending if such completion is within ordinary business hours in the place where the recipient's facsimile machine uninterrupted transmission record of the sending of the Notice), is located but if not, then at 9.00am on the next following Business facsimile machine produces a print out of the time date and if sent by facsimile transmission (provided that the Day in such place. છ

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## 24.3 Sufficiency of notice etc

Any notice, demand, consent in writing or other communication required to be given or made pursuant to this Agreement shall be sufficient if:

- (a) in the case of the Commission, it shall be under the hand of the Commission or its authorised agent of solicitors; and
- in the case of the SSC, or the Guarantor, under the hand of SSC, or the Guarantor or their authorised agents or solicitors.

3

A printed or copied signature shall be sufficient for the purpose of sending any notice, demand, consent in writing or other communication by facsimile transmission.

### 25 Severance

### 25.1 Reading down

If a provision of this Agreement is void or voidable by SSC, or the Guarantor or unenforceable by the Commission but would be void or voidable or unenforceable if it were read down and is capable of being read down, it shall be read down accordingly.

### 25.2 Severance

If, notwithstanding clause 25.1 a provision of this Agreement is still void or voidable by SSC, or the Guarantor, or unenforceable by the Commission:

- (a) if the provision would not be void or voidable or unenforceable if a word or words were omitted, that word or those words (as the case may be) are severed; and
- in any other case the whole provision is severed;

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and the remainder of this Agreement has full force and effect.

# 26 Goods and Services Tax

### 26.1 Liability for GST

Subject to any other provision of this agreement expressing a contrary intention, if GST is imposed on a supply made under it, then the party paying for the supply must pay the amount of the GST to the party making the supply, at the same time as, and in addition to, the amount payable for the supply.

### 26.2 Tax Invoice

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A party making a taxable supply under this agreement must give the recipient a tax invoice for the taxable supply when that supply is made.

### Terms defined in GST Act

26.3

In this clause "GST" refers to goods and services tax under A New Tax System (Goods and Services) Act 1999 ("GST Act") and the terms used have the meanings as defined in the GST Act.

# Obligations of the Trustee

27

The Trustee, as the lawful owner of the Vessels and in consideration of the support being provided by the Commission to SSC as the operator of the Shipping Service in accordance with this Agreement to enable the operation of the Shipping Service, agree as follows:

to notify immediately the commission and the Financier in the event the Trustee becomes aware that SCC has breached the terms of the Charter Agreement to the extent that it entitles the Trustee to take possession of the Vessels;

**a** 

to notify immediately the Commission in the event the Trustee is served with a notice of default under the terms of any ship's mortgage relating to the Vessels, such details being sufficient to entitle the Financier to take possession of the Vessels in the event the default is not remedied;

3

notwithstanding a provision of the Charter Agreement to take no action during the term of this Agreement whereby SSC is prevented from operating the Shipping Service including any proposal to sell or dispose of the Vessels by sale, lease or otherwise whereby SSC is denied possession of the Vessels for the purposes of operating the Shipping Service;

<u>ල</u>

- (d) in the event that notice is given to the Commission under either or both clauses 27(a) and 27(b), to allow the Commission, at its option, to remedy the breach (at the cost of SSC) and to allow the Commission sufficient time in which to so do;
- in the event that notice is given to the Financier under clause 27(a) to allow the Financier at its option, to remedy the breach and to allow the Financier sufficient time in which to so do;
- (f) to ensure that the Vessels remain at survey standard and all relevant licenses to allow the Vessels to trade are maintained and the insurances kept up notwithstanding that such obligations may have been imposed on SSC under separate documentation;
- (g) not without the prior written consent of the Commission, which shall not unreasonably be withheld to encumber the Vessels by way of mortgage, charge or other process whereby a third party becomes possessed of the right to take possession of the Vessels upon the happening of a defined event;
- (h) not without the written permission of the Commission which shall not be unreasonably withheld enter into or engage in any

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commercial undertaking other than the arrangements it has entered into with SSC; and

not to amend the Trust Deed without prior written consent of Commission which consent shall not be unreasonably withheld. Ξ

# Possession of the Vessels by the Commission 28

### Entitlement to take possession 28.1

Commission's discretion to take possession of the Vessels for the purposes of operating the Shipping Service (including by engaging a sub-contractor if it wishes) provided that, should the Commission fail to exercise its right herein contained within a reasonable time then the trustee will continue to be liable to conduct the Shipping Service, provided however, that if the Commission does so take possession of the Vessels then the Commission shall pay to the trustee a fair market rental for the Vessels and any dispute as to what amounts to a fair market rental will be referred for mediation or arbitration in accordance with the dispute resolution provisions of this If there is a breach of the provisions of the Charter Agreement resulting in the Trustee taking possession of the Vessels then the Trustee hereby agrees that the Commission will be entitled on notice to the Trustee and at the

### Possession 28.2

for the balance of the Term in accordance with the terms and conditions of and upon such return the Trustee agrees to provide the Shipping Service If the Commission obtains possession of the Vessels pursuant to clause 28.1 the Commission retains the right to return the Vessels to the Trustee this Agreement.

### Acknowledgement of SSC 23

SSC acknowledges that it enters into this Agreement in its capacity as trustee of the Sea Freight Trust, the owner of the Vessels and the owner of the business which operates the Shipping Service in its own right.

### Confidentiality 8

### Parties may disclose contract provisions 30.1

Despite any confidentiality or intellectual property right subsisting in this Agreement or a schedule, appendix, annexure or attachment to it, either party may publish all or any part of it without reference to the other.

# SSC or the Guarantor must not disclose Confidential Material 30.2

Subject to clause 30.1, SSC or the Guarantor must not publicly disclose, or use for a purpose other than this Agreement, any information or material this by performing, acquired or produced in connection with, or

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Agreement ("Confidential Material"), without the Delegate's prior written consent, except to the extent that:

- the Confidential Material is available to the public generally, other than by breach of this Agreement; **B**
- a law requires SSC or the Guarantor to disclose, file, record or register something that includes Confidential Material; 3
- approval or licence from a governmental or public body or disclosure is necessary or advisable to get a consent, authorisation, authority; છ
- it is necessary or advisable to disclose the Confidential Material to the Confidential Material is disclosed confidentially to professional a taxation or fiscal authority; ਉ **e** 
  - advisers:

to get professional advice about this Agreement; or

Θ

- to enforce this Agreement; or Ξ
- the parties agree otherwise in writing.

### SSC's or Guarantor's employees to comply $\boldsymbol{\Xi}$ 30.3

The SSC and Guarantor must ensure that their employees who have access to Confidential Material, are aware of, and comply with, all confidentiality obligations affecting it.

### Privacy obligations preserved 30.4

Nothing in this clause derogates from a party's obligations under the Personal Information Protection Act 2004 (Tas) or the Privacy Act 1988 (Cwlth)

### Counterparts

31

This Agreement may be signed in any number of separate counterparts, which taken together are deemed to comprise the one instrument.

Executed as a Deed.

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Wharfage rates - Port Welshpool Wharfage rates - Lady Barron Wharfage rates - Whitemark Wharfage rates - Bridport

Large anin

Small animals 0.85 0.42 0.63 0.63

\$111.00 \$84.60 \$34.05 \$124.20 \$14.30 \$92.35 \$92.35 \$92.35 \$12.10 \$12.10 \$12.10 \$12.860 \$12.860 \$12.10

\$111.00 \$84.60 \$34.05 \$124.20 \$124.20 \$12.35 \$92.35 \$92.35 \$92.35 \$92.35 \$92.35 \$92.35 \$92.35 \$92.35 \$92.35

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(n\*w\*h) to 334 gross
Includes buses, rigid vans, tractors &
machinery, botts, caraverus, racing cars
(on trailers) and laden veincles
Prime moverthalite combinations to
17 m\*5.2m\*4.27m(\*w\*h) to 41.51 gross 3 Livestock
Bulls & Bullocks
Cows & Heifers
Calves (3 months & under)
Horses (plus \$30 box hire)
Pigs (Baconers & Porkers) Cargo Not Otherwise Specified (NOS) SOUTHERN SHIPPING CO GENRAL FREIGHT TARIFF
To be read in conjunction with Southern Shipping Co general teriff conditions
TO be read in conjunction with Southern Shipping Co general teriff conditions
TO be read in conjunction with Southern Shipping Co general teriff conditions
TO be read in conjunction with Southern Shipping Congression with Shipping Cong Base Rates
Unitised within 6.1m\*2.5m\*2.89m(1\*w\*h)
to 24t gross
Wheeled units to 12.5m\*2.5m\*4.27m Stud Bulls (plus \$30 box hire)
Stud Bulls (plus \$30 wool)
Lambs (less than 50m wool)
Lambs (over 50m wool)
Pony SOUTHERN SHIPPING CO GENRAL FREIGHT TARIFF
To be read in conjunction with Southern Shipping Co general tariff conditions
NOTE: Weighbridge certificate or approved shipper stecharchin must accompany (
Cargo Description in Cargo Description i Vealers (up to 10 months)
Yearlings (to 15 months)
Sheep (less than 50m wool)
Sheep (over 50m wool) A quotation can be obtained on application Overdimensional Charges A surcharge will apply to overlength, overwidth overheight and or overweight \$82.40 \$57.20 \$25.30 \$112.10 \$8.85 \$63.75 \$48.37 \$48.37 \$48.35 \$5.50 \$12.10 \$92.50 \$92.50 \$92.50 \$101.65 \$65.95 Bridport to Port Welshpool

Effective: 1st January 2007 Freight rates

Jeneral freight (per M3) Wheeled Cargo (per M2)

\$126.85 \$94.50

\$120.60 \$82.20

Schedule 1

Effective: 1st January 2007 Freight rates

	To be read in conjunction with Southern Shipping Co general tariff conditions NOTE: Weighbridge certificate or anoroved shippers deeleration must accompany each container	o general tariff conditions s declaration must accompany es	tch container	Freight rates
Item	Item Cargo Description	Bridport inc Ca	Bridport to Flinders Island inc Cape Barren Island	Bridport/Finders Island to Port Weishpool
	Vehicles	Excluding wharfage ONE WAY RETURN	Including wharfage ONE WAY RE	
2	Up to 4.20m 4.21m up to and including 4.50m	\$274.80 \$367.80 \$399.00 \$492.00	.80 \$305.40 \$447.85 .00 \$424.95 \$563.90	SEE SEPARATE LIST
	4.51m up to and including 4.80m	\$486.95 \$579.90	50 \$507.15 \$646.10	
, ,	4.8 im up to and including 2.5m The above price includes the driver FOC and the vehicle to and from Finders Liand	(Reduce price by \$100.00	cquire your one way ra	
	All passengers & vehioles have up to 6mths before their roturn passage is no longer valid		·	
	There is limited space for our parking near the Bridgort terminal & NO PARKING imide the terminal			
įx.	Passengers One Way only Adults	3	\$50.95	\$84.60
	Infants (under 3 years old) Children (over 3 years up to 15 years)	2	531.70	\$53.45
	Passengers Return Adults		\$89.40	\$135.20
	Infants (under 3 years old) Children (over 3 years up to 15 years)	35 25 25 25	\$50.95	\$76.60
	The "Mathew Flinders" can carry up to 12 Passengers IMPORTANT - Passengers booking must be puid for 14 days prior to sailing			

10 be teau is conjunction with comment supping to general earth constitution. NOTE: Weighbridge certificate or approved shippers declaration must accompany each container	o gen	eral tariff conditions eration must accompany each container		Freight rates	
Cargo Description		Bridport to Flinders Island inc Cape Barren Island		Flinders Island to Port Welshpool	
Cray Pots & Fish Trays	8 8	\$13.95 \$6.95 nor nack of 6			\$25.30
Fun Date Doors (Fortywards)	<u> </u>				£0.00
65mm super logs (@ 1.5m 74.100mm v no (o.2 1m	8 8	\$1.15			\$2.70
75-100mm x up to 2.4m	1 1	\$2.90			\$3.05
75-100mm x up to 3.0m	8	\$3.10			22.23
5-100mm x up to 3.6m	8 1	01.53			\$3.25
00-150mm x up to 2.4 up to 3.0m	8 8	\$4.55			\$4.85
00-125mm x up to 3.6m	8	\$5.65			\$5.75
25mm x 4.8m	3	\$5.20			23.30
25mm x 6.0m	8	\$6.65			8 8
50-200mm x up to 2.1m	3	\$2.10			25.30
50-200mm x 2.4 up to 3.0m	8	\$6.05			27.00
50mm x up to 3.6m	8	\$6.50			8.88 6.88
30mm x up to 4.8m	8	00.00			29.50
75-200mm x 6m 000-250mm x uo to 2.1m	8 8	\$6.25			\$6.40
200-250mm x up to 2.4m	8	\$6.50			56.70
200mm x 4.8m	g	\$8.35			25.55
Super logs - 150mm x 3.6m	ő	\$8.35			88.50
UVB X 600	8 1	26.1913		AN.	
Goggaph Poles	8	00:4019		!	
	8	\$3.45			\$3.50
	ő	\$4.05			24.2
	8	\$3.10			ri ce
		SEE SEPARATE LIST			
oh Nae			STAND-BY RATES		
/2" Coil - 0.178m3	8	\$16.50			\$19.80
3/4" Coil - 0.302m3	8	\$18.70			219.33
*Coil - 0.423m3	8	\$29.65			32293
1/4" Coil - 0.691m3	8	04.64			90779
1/2" Coil -0.925m3 or 1 1/2"((300m rt) - 387.60)	8	200.00			\$75.85
7. Cod - 1.360m3	8 8	\$76.972			\$86.80
2" Coll - (200m roll)	3 8	\$67.65			\$76.95
23 Coil - (100m mil)	8	\$103.00			\$111.00
Charles and a second	L				******

Freight rates Container  Bridgert to Port Weldspool Flinders kland to Port Weldspool Syd-85 Syd-85 Syd-85 Syd-85 Syd-85 Syd-85	iff conditions must accompany each rt to Flinders Island re Barren Island	Co gene	To be read in conjunction with Southern Shipping Co general unit conditions.  To be read in conjunction with Southern Shipping Co general and confining Configuration must accompany each committee for any Description.  The configuration of t
Flinders Island to Port Weishpool	ciaration must accompany each container Bridport to Filinders Island Inc Cape Barren Island	ers deci	NOTE: Weighbridge certificate or approved shipp Cargo Description
Flinders Island to Port Weishpool 35			Cargo Description
	\$61.55	8	Motor Cycles
	\$17.60	8	Bicycles
\$94.50	\$65.95	12	Caravans, Horse Floats, Trailers
POA	She ner kilomem	2	Rossen & Chilled Goods
POA	39c per kilogram	P.29	Fish Bait - Frozen
\$81.35	00 793	i	1
	\$39.55	7	Wool
\$81.35		ŝ	Seed & Stock Feed
POA		<u>B</u>	Skins & Hides
•	\$128.60	F	Hazardour Cargo
\$46.20		Ē	- Empty Returns
	\$50.55	Ę	Rusi Derms - Behrm only - 0 324m3
\$46.20	\$41.75	}	Gas Bottles - Return 45kg - 0.180m3
\$17.55	\$14.30	_	
	\$101,10		Profine Iron @ 34c ner lineal meter
***	\$101.10		Cladding
POA	\$15.40	5	Truck Tyres
POA		3	Tractor Tyres
	\$100.00	E S	Cement/Bricks
	\$7.75	8	Beer Barrels Empty - 0.096m3 each
		_	
	077/6	5	beer Barrels Empty - 0.090m3 each
		ន	Beer Barrels Empty - 0.096m3 each

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VICTORIA TO TASMANIA (including Flinders Island) 1.21-4.5m Campervan Motor home .81-5.9m .51-4.8m nder 4.2m Iravan One/Way One way Return Retum One way Return One way One way One way One way One way Cost \$82.15 m2 Doubled \$82.15 m2 Doubled \$82.15 m2 481.70 568.65 575.75 662.70 432.15 708.80 795.75 345.20 3.73 sq metre 7.46 sq metre Wharfage Flinders is 7.46 sq metre 3.73 sq metre 3.73 sq metre 7.46 sq metre 44.86 89.72 29.89 59.78 Welshpool Wharfage Cubic metre times \$4.00 times \$4.00 times \$4.00 Cubic metre Cubic metre

If a driver is accompanying a vehicle, reduce the freight price by \$150 (one way) \$300 (return)

### Southern Shipping Tariff Conditions

niler 12.2m x 2.4m w x 1.5m h

\$508.20

\$2,935.

COVERING NORTHBOUND AND SOUTHBOUND TARIEFS - EFFECTIVE FROM 1/5/2004

I Cargo must be properly socured when presented for shipment
2 Weighbridge dockets or approved Shippens Declaration are required for all containers submitted for shipment
3 No units will be accepted if the cargo basical within exceed the limits of the SSC plating
3 No units will be accepted if the cargo basical within exceed 24 formest (when such a unit has a current test certificate)
4 Maximum Gross Weight of a single lift must not exceed 24 formest (when such a unit has a current test certificate)
5 50% of the top tier of the cargo must be below the unit gate or gate extension height

Southern Shipping reserves the right to request production of and view current test certificate for any caspo carrying units presented for highest All units curving investock must have a current AMSA certificate.

7 If cargo dimensions or the gross weight exceeds those roads limits applicable in the originating State for transport without special permits or exord, a special quotation is required.

8 To qualify for empty positioning rates, the unit in question must either:

(a) Be immediately point to of

(b) Immediately ther

(c) Democratically ther

(b) Immediately ther

a loaded more with Southern Shipping. Shippers are required to officially declare the unit as a boundride empty aloaded more with Southern Shipping, a charged.

Failure to do so will result in full freight being charged.

Failure to do so will result in full freight being charged.

For the control of the service of derivery by Southern Shipping and the designated terminal three working days after the enrival of the vessel.

In Preight account questice for Southern Shipping

In Preight account questice for Southern Shipping

In Preight account questice for Chains for freight ediptements must be indiged by shippers within 7 days of shipment.

In Preight account questice for Southern Shipping may not consider such claims.

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12.2m Dry Containers Dry containers up to 12.2m\*2.5m\*2.89m(1\*w\*h) , IM Dry Containers & Trailers
hy containers up to 6.1m\*2.5m\*2.89m(1\*w\*fi)
acludes cargo flats,bases,cardosed 12.2m Trailers - 12.2m 2.5m 2.89m (1\*w\*h) Includes Livestock trailers. Gross weight not kuse Raites Pross Weight up to 24.0 toemes use Rates hoss Weights up to 24.0 tornes declaration must accompany each of Bridport to Flinders Island inc Cape Barren Island \$2,541.20 Bridport to Port Welshpool

\$1,734.3

Freight rates Hoctive: 1st January 2007

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### **APPENDIX C**

### **Legal Opinion:**

Rights of Financial Inspection Under a Deed of Agreement Between the Transport Commission, Southern Shipping Co Pty Ltd and Mr Geoffrey Gabriel

### **TEXT ONLY**

16 October 2009

Dr Colin Huntly Clerk of Committees Legislative Council Parliament House HOBART

Dear Sir,

### SUBJECT COMMITTEE ON ISLAND TRANSPORT SERVICES - SOUTHERN SHIPPING CO PTY LTD

I refer to and thank you for your letter of instruction dated 13<sup>th</sup> October, 2009 and the accompanying brief ('the Brief').

You have sought particular advice in relation to a Deed of Agreement dated the 18<sup>th</sup> July, 2008 (*'the Deed'*) between the Transport Commission *'Commission'* and Southern Shipping Company Pty Ltd *'Southern Shipping'*. In general terms the Deed specifies the terms upon which the Commission agrees to pay a Service Fee to Southern Shipping for a period of five (5) years commencing on or about the 1<sup>st</sup> July, 2006. The Service Fee is paid in respect of the provision of Shipping Services by Southern Shipping.

The term 'Shipping Service' is defined within the Deed to mean the service of shipping freight and passengers using the vessels 'Matthew Flinders III' and 'Southern Condor' ('the Vessels') between Bridport and islands within the Furneaux Group in accordance with agreed shipping schedules.

Included in the Brief were a number of copy press clippings which reported in a negative fashion both the financial standing of Southern Shipping and its performance of the Shipping Services. Against that background you have asked three questions:- 1. Under what circumstances can the Transport Commission activate its powers of financial inspection at sub-clauses 6.1(g), (h) and (i) of the 'Deed of Agreement' dated 18<sup>th</sup> July, 2007 (the 'Deed')? For example, does the Deed anticipate that such powers will only be exercised in the event of an actual, or apparent, breach of the Deed?

Clause 6.1(g) of the Deed provides that in addition to and without limiting in any way the general obligation of Southern Shipping to provide Shipping Services;

'Southern Shipping will **provide** the Commission from time to time with such information (including financial information) relating to the provision of the shipping service and/or the performance of the Agreement, but not including the annual financial statements of Southern Shipping, that the Commission may request in writing within fourteen (14) business days of the date of request.' [my emphasis]

Paragraph 6.1(h) further provides that:

'For the purposes of Clause 6.1(g)' ....Southern Shipping will ...'give the Commission or its nominee **access** to all financial accounts, books and records relating to the Shipping Service upon reasonable written notice first being given by the commission.' [my emphasis]

I note that Southern Shipping is required by Clause 6.1(i) to maintain proper books and records showing the cost of operating the Shipping Service.

By reason of Clause 6.1(g) Southern Shipping must **provide** to the Commission information properly requested of it in writing within a period of fourteen (14) days of request. That information can relate to either the provision of the Shipping Service or alternatively to the performance of obligations of Southern Shipping under the Deed. The scope of what constitutes the Shipping Service is self-evident from the Deed and at its core is the shipping of freight and passengers. The **performance** aspect is however a different category or species of activity. Performance must be measured against the carrying out of obligations by Southern Shipping under the Deed. The obligations include:-

- (a) the maintenance of the Vessels (Clause 6.1(a));
- (b) the provision of Shipping Services so that they meet the best accepted standards of service, safety and reliability (Clause 6.1(b));

- (c) not without the prior written consent of the Commission to encumber the Vessels by way of mortgage (Clause 9(c));
- (d) to promptly notify the Commission if Southern Shipping is unable to or is prevented from operating the Shipping Service in any way (Clause 9(b));
- (e) the maintenance of particular insurances (see Clause 14);

In terms of the information disclosure obligations, Southern Shipping may be required to provide information which is not limited to financial information. The company may also be required to provide to the Commission access to its financial accounts, books and records insofar as they relate to the Shipping Service. As previously indicated, the Commission needs to issue notices for the purpose of enforcing the disclosure obligation, and separate time periods apply depending upon which particular disclosure is sought.

In <u>answer</u> to question 1, I advise that the Commission can, subject to its compliance with notice requirements, activate its powers arising under Clauses 6.1(g) and (h) whenever it deems appropriate to do so. With respect to any Notice which may be issued care should be taken with its drafting so as to ensure that the relevant provisions of the Agreement and the scope of the targeted documentary material is properly expressed.

2. Are the powers of financial inspection under the Deed, referred to in questions 1 above, limited in any way? If so, to what extent? For example are the entire financial affairs of Southern Shipping reviewable?

Having regard to my comments above there are limits to the scope of the 'provision' and 'access' provisions. The obligation to provide financial documentation specifically excludes from its ambit the annual financial statements of Southern Shipping, and the scope of discovery must relate to the Shipping Service itself or a defined obligation arising under the Deed.

In particular, and notwithstanding the prohibition against insolvent trading under s 588G of the *Corporations Act 2001 (Cth)* ('The Act') there is no express obligation upon Southern Shipping to itself volunteer to cease activity under the Deed should it become insolvent. That being the case the so-called powers of inspection cannot directly target the question of solvency of Southern Shipping. Such powers may however be properly used as an information gathering exercise in the context of seeking to determine solvency as an ultimate question of fact.

By way of example, it might be argued that the obligation upon Southern Shipping to:-

'provide the Shipping Service in accordance with the best accepted standards of service, safety and reliability (Clause 6.1(b))'

imports an obligation that Southern Shipping pay its trade creditors as and when they become payable. I mention such matter given your instructions to make general comment where deemed appropriate. Such obligation may be made the subject of a carefully drafted disclosure notice under Clause 6.

<u>In answer</u> to question 2, I advise that the powers of financial inspection under the Deed are limited. In particular the entire financial affairs of Southern Shipping are not reviewable, but where it is deemed appropriate by the Commission a careful drafting of a relevant Notice may, in a large part, achieve a review of the trade creditors of Southern Shipping and to a degree the general solvency of the Company.

3. By reference to sub-clause 17.3(e), as read within the context of the Deed as a whole, what conduct of Southern Shipping Co Pty Ltd (if any), would place a reasonable debtor or creditor on notice that the company may be trading while insolvent, or be unable to pay its debt as and when they become due?

The Commission's entitlement of immediate termination, which is confined to defined insolvency events, (which are found at Clause 17.3) needs to be compared with the pathway to termination which commences with a breach notice and the provision of an opportunity to rectify the breach complained of (Clauses 17.1 and 17.2). A breach notice may refer to Shipping Services or to any obligation arising under the Deed. I have already noted that the obligations may include a variety of matters, and specifically included would be a failure to properly respond to a disclosure notice issued under Clause 6.1 (be it the provision of and/or access to documentation). The failure to comply with a breach notice may ultimately lead to a termination notice and the Deed provides for a specific regime in that respect (Clause 17.2).

The insolvency provisions under Clause 17 of the Deed refer to the economic status of Southern Shipping at a particular time. The Company's solvency, or lack thereof, is in the context if the Deed a separate matter from the undertaking of Shipping Services or the performance of specific obligations arising under the Deed. Put simply, there is no express obligation for Southern Shipping to perform Deed tasks only whilst solvent. However, once a defined insolvency event in fact occurs, and irrespective of the quality of Shipping Services being provided and Southern Shippings general adherence to contractual obligations, the Commission has a contractual entitlement to terminate the Deed.

Solvency is not defined within the Deed and convenient reference may be had to provisions of the Act which deal specifically with insolvent trading issues. The Act defines a person (which includes a company) which is not solvent as being insolvent. The determination of whether or not Southern Shipping is insolvent is one which must be made in the light of all the circumstances of the company. It is trite law to say that if a company is unable to pay its debts as and when they become due it is insolvent.

Olsson J in *Brooks v Heritage Hotel Adelaide Pty Ltd* (1996) 20 ACSR 61 stated at 65:

'The issue of insolvency is a question of fact, which falls to be decided as a matter of commercial reality in the light of all the circumstances or... a situation must be viewed as it would be by someone operating in a practical business environment...The question is not to be answered merely by looking at the financial statements, although these are, of course, not irrelevant.

The focus of inquiry is primarily on the company's cash flow (Noxequin Pty Ltd v Deputy Commissioner of Taxation [2007] NSWSC 87) however the state of the balance sheet is still relevant (Bell Group Ltd (in liq) v Westpac Banking Corp (No 9) [2008] WASC 239 per Owen J at 9.21).

You have asked what conduct of Southern Shipping might put a reasonable debtor and creditor on notice that the company may be trading while insolvent.

For the purpose of <u>answering</u> question 3 reference is made to the case of *Australian Securities and Investments Commission v Plymin (No 1)* 2003 VSC 123 *('Plymin')*. At 386 the following list of indicia of conduct and events which point to insolvency was given in evidence and paraphrased by Mandie J as follows:

- '1. Continuing losses.
- 2. Liquidity ratios below 1.
- 3. Overdue Commonwealth and State taxes.
- 4. Poor relationship with present Bank, including inability to borrow further funds.
- 5. No access to alternative finance.
- 6. Inability to raise further equity capital.
- 7. Suppliers placing [company] on COD, or otherwise demanding special payments before resuming supply.

- 8. Creditors unpaid outside trading terms.
- 9. Issuing of post-dated cheques.
- 10. Dishonoured cheques.
- 11. Special arrangements with selected creditors.
- 12. Solicitors' letters, summons[es], judgments or warrants issued against the company.
- 13. Payments to creditors of rounded sums which are not reconcilable to specific invoices.
- 14. Inability to produce timely and accurate financial information to display the company's trading performance and financial position, and make reliable forecasts.'

Plymin was a case that involved directors duties to prevent insolvent trading by a company therefore the foregoing indicia were relevant in determining whether or not, under s588G(1)(c) there were '...reasonable grounds for... [the directors]... suspecting that the company was insolvent.'

The above indicia are equally relevant to a creditor or debtor being put on notice as to the possible insolvency of Southern Shipping.

The press clippings which you have referred to me give rise to concerns as to the solvency of Southern Shipping but of themselves do not stand as proof of insolvency. The same comment may be made in relation to the Dun & Bradstreet report which, somewhat alarmingly, reports a large number of creditor claims. Indeed reference is made to a Judgment obtained in proceedings, but it does not state whether or not that Judgment has in fact been satisfied. Viewed as a whole the ancillary material to which you have referred gives rise to significant concern as to the solvency of Southern Shipping, but of itself does not prove insolvency to the requisite degree. There is a distinction to be drawn between retrospective and prospective insolvency. Invariably the task of determining retrospective insolvency is made easier as such a task often involves the review of a body of materials referring to past concerned to assess or project Here however we are insolvency upon limited evidence.

The Commission would be taking a risk should it seek to assert insolvency for the purposes of Clause 17.3(e) upon the basis of inadequate evidence and after termination find that its assessment was incorrect. A wrongful termination would expose the Commission to what might be a significant damages claim.

As the evidence currently stands, it needs to be supplemented by further enquiry and it is open to utilise the Clause 6.1 disclosure provisions in order to obtain hard evidence.

In conclusion and by way of *general comment* I note the following:

- my search of the Australian Register of Ships for 'Matthew Flinders III' having official number 855378 undertaken on 14<sup>th</sup> October, 2009 indicates that the only recorded ships mortgages were registered on the 22<sup>nd</sup> and 23<sup>rd</sup> December, 2005.
- a search of the Australian Register of Ships for 'Southern Condor II' having official number 857011 undertaken on 14<sup>th</sup> October, 2009 indicates that the only recorded ships mortgages were registered on the 22<sup>nd</sup> and 23<sup>rd</sup> December, 2005;
- my ASIC search of Southern Shipping undertaken on 14<sup>th</sup> October, 2009, indicates that there were no further registered charges beyond the fixed and floating charge registered in favour of the Commonwealth Bank of Australia and created the 17<sup>th</sup> June, 2009. I note that the terms of the Bank's charge would constitute a mortgage over the Vessels and that given the character of the Australian Register of Ships there is no compulsion or requirement to also register such charge with the Registry.

Please advise if I may clarify any matters for you.

Yours faithfully

Signature

**Colin Adams**Partner

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